

SUPPLEMENTAL REPORTS & COMMUNICATIONS I
Office of the City Clerk

City Council of the City of Napa
Regular Meeting

February 2, 2021

FOR THE CITY COUNCIL OF THE CITY OF NAPA:

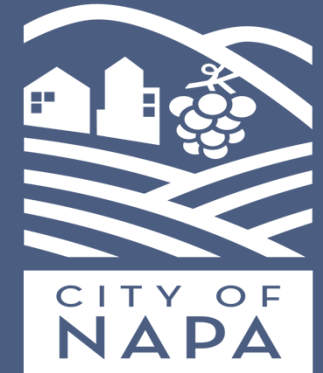
EVENING SESSION:

11. ADMINISTRATIVE REPORTS:

11.A. Redistricting Process for Councilmember District Boundaries.

- PowerPoint Presentation from City Staff.
- 1) Email from Joan Foresman received on February 1, 2021. *
- 2) Email from Hank Kaspar received on February 1, 2021. *
- 3) Email from Shirley Knight received on February 1, 2021. *
- 4) Email from Adriana Montanez Avina received on February 1, 2021. *
- 5) Email from Valerie Wolf received on February 1, 2021. *
- 6) Email from Larry Alexander received on February 2, 2021. *
- 7) Email from Danielle Barreca received on February 2, 2021. *
- 8) Email from Helen Grieco received on February 2, 2021. *
- 9) Email from Monica Knecht received on February 2, 2021.

****EMAIL OR HANDWRITTEN COMMENTS WILL BE READ INTO THE RECORD BY CITY STAFF
DURING THE MEETING.***

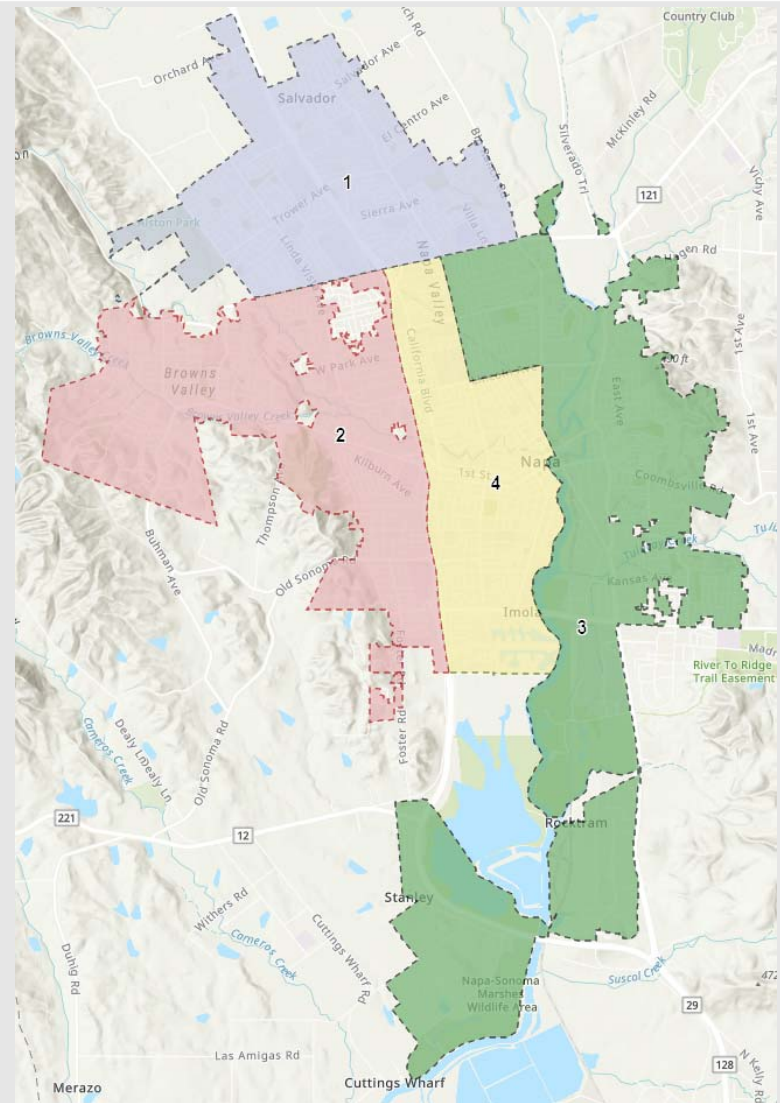


Redistricting
Process for
Councilmember
District
Boundaries

February 2, 2021

Redistricting Process for Councilmember District Boundaries

- District Boundaries for November 2020 Election
 - (Based on 2010 Census)
- Redistricting Process for November 2022 Election
 - (Based on 2020 Census)



Background - Overview

- Each city with district-based elections must update (“redistrict”) district boundaries every ten years
- The City established district boundaries for the November 2020 Election (based on 2010 Census)
- Must update the boundaries through the redistricting process (based on 2020 Census)
- 2020 Federal Census Data is anticipated to be released July 2021 - August 2021
- Must complete redistricting by April 17, 2022



Substantive (Legal) Requirements for Redistricting Boundary Lines

- Equal population of residents (+/- 10%)
- Comply with State and federal constitutions, and Federal Voting Rights Act (FVRA)
- Geographically contiguous
- Minimize division of “communities of interest”
- Easily identifiable boundaries
- Geographically compact



FAIR MAPS Act

Effective
January 1,
2020



- Napa was one of the first (and few) cities to use the FAIR MAPS Act criteria to establish district boundaries
- Many cities and counties have not yet drawn lines under these new requirements

Minimum Procedural Requirements

The City Council must hold at least **FOUR** public hearings for the public to provide input.

- At least **ONE** hearing before maps are drawn.
- At least **TWO** hearings after maps are drawn.
- Earliest boundary map may be released by City: three weeks after census data (~July-Aug 2021)
- Last date to adopt boundary map: April 17, 2022.



Minimum Procedural Requirements (continued)

Encourage all residents to participate, including underrepresented and non-English speaking communities

- Use good faith efforts to provide information to:
 - Community groups for good government, civil rights, civil engagement, or active in language minority communities
 - Media organizations, including those that serve language minority communities
- Upon request, provide live translation in Spanish at public hearings (an “applicable language” = 3% of total population)
- Publish redistricting information on the City’s website in English and Spanish



Supplemental Procedural Options: 3 Types of Redistricting Commissions

- Advisory Redistricting Commission
- Hybrid Redistricting Commission
- Independent Redistricting Commission



Advisory Redistricting Commission

- City Council establishes the commission and may recruit and appoint members (similar to other City Commissions)
- Commission recommends one or more maps to City Council, and City Council retains discretion to approve the final map
- Additional Council meetings will be needed to form the commission and select members; and Commission meetings are in addition to Council meetings to adopt the boundary map



Independent or Hybrid Redistricting Commission

- City Council may delegate authority to Independent or Hybrid Commission
- Commission conducts all public hearings
- Independent → Council has no authority to review/approve maps and Commission approves the final boundary map
- Hybrid → Commission submits two or more maps to the City Council and the City Council must select one of the submitted maps (cannot make any changes)



Independent or Hybrid Redistricting Commission

- Typically used in larger sized counties and cities, based on a voter-approved charter provision, such as:
 - Long Beach (Population ~466,000)
 - Oakland (Population ~425,000)
 - Sacramento (Population ~500,000)
 - San Francisco (Population ~882,000)
 - San Diego (Population ~1.41 million)



Staff's Recommended Approach: City Staff-Led Process with Community Outreach Plan

- Council has complete discretion to direct staff to lead the redistricting process (with assistance from expert consultants)
- Not required to have a Redistricting Commission
- Similar process to how the City converted to district-based elections in 2020



Last Year's Process in 2020

- Accelerated 4-month period (during the beginning of COVID-19 pandemic)
- Worked closely with Demographer, Paul Mitchell, Redistricting Partners, LLC
- 5 Public Hearings
- 2 Community Workshops
- Approximately 44 Proposed District Boundary Maps
- Approximately 58 Community of Interests (COI) Worksheets
- And LOTS of Public Comments!



2020 Community Workshops



Proposed Process for 2021

- Public Messaging in English and Spanish
 - ✓ Use expert consultant, Tripepi Smith, to boost community outreach efforts
 - ✓ Social Media Engagement
 - ✓ New dedicated webpage on City's website
 - ✓ Napa News Weekly
 - ✓ Press Releases
 - ✓ Mailers, infographics, and videos
 - ✓ Send updates via the Napa Valley Unified School District parent newsletter
 - ✓ Public Notices posted at City facilities
 - ✓ Advertisements on Napa Valley TV's Channel 28 and Napa Valley Register newspaper



Proposed Process for 2021 (continued)

- City staff will work closely with demographer, Paul Mitchell, Redistricting Partners, LLC
- Increased number of Community Workshops on Saturdays or Sundays
 - ✓ Hold Community Workshops throughout the City to attract a wide range of participants
 - ✓ May be virtual or in-person depending on COVID-19 restrictions
- Pop-Up Events such as Farmer's Market to help spread the word
- One Public Hearing before maps are drawn (City Council Meeting)



Proposed Process for 2021 (continued)

- 4 Public Hearings after maps are drawn (City Council Meeting)
- Spanish interpretation services will be available upon request at all Public Hearings and Community Workshops
- Online Interactive Tools
 - ✓ Online Mapping Tool – City’s consulting demographer can provide training
 - ✓ Designated Email Address for the public to provide comments and input
 - ✓ Online form for “Communities of Interest Worksheets” in English and Spanish



Tentative Timeline

July 2021 – August 2021

- Census Data becomes available (TBD)

August 2021 – September 2021

- First Public Hearing before maps are drawn

September 2021 – February 2022

- At least one Community Workshop
(recommended: five Community Workshops)
- At least four Public Hearings with maps drawn

April 17, 2022

- Complete Redistricting Process by adopting a final map



Council's Direction to Staff for 2021-2022 Redistricting Process

- ❑ Staff Recommends that City Council:
 - Direct staff to conduct a staff-led community outreach plan without a commission
 - Provide input on the community outreach plan

ALTERNATIVELY:

- ❑ If Council directs staff to start the process of establishing a redistricting commission:
 - Identify the type of commission (advisory, hybrid, or independent).
 - Identify parameters for staff to bring back to Council for future meeting regarding the commission (e.g., membership, scope of authority, and budgetary).



Questions from Council to Staff?



From: [Joan Foresman](#)
To: [Clerk](#)
Subject: COMMENT TO COUNCIL FOR FEBRUARY 2, 2021 MEETING – PLEASE READ: ITEM 11A
Date: Monday, February 1, 2021 2:35:41 PM

You don't often get email from [REDACTED]

[Feedback](#)

[EXTERNAL]

Good evening, Napa City Council:

We deserve a system in which voters choose their elected representatives -- and not one in which elected representatives choose the voters they want. For that reason, I support an independent redistricting commission so that diverse, trained citizens without political ties to incumbents and without the ability to run for Napa City Council for five years develop and adopt the district map after the 2020 census has been completed for use in Napa City Council elections for the next decade.

In addition, the over 2,000 residents who live in the two largest county islands-- the West Pueblo/Linda Vista and Imola/Parrish islands-- and are predominantly working class and Latinx should be annexed immediately so these residents are counted during the reapportionment and considered as communities of interest.

They should have a say in which district they are placed to help ensure that their votes are not diluted when they finally have an opportunity to vote for a City Council representative. But they should be qualified legal voters.

If that does not take place during this redistricting cycle, they would not have an opportunity to participate in the redistricting process for another decade, which is unacceptable. Thank you for your consideration.

From: [Hank Kaspar](#)
To: [Clerk](#)
Subject: COMMENT TO COUNCIL FOR FEBRUARY 2, 2021 MEETING – PLEASE READ: ITEM 11A
Date: Monday, February 1, 2021 2:56:46 PM

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[Feedback](#)

[EXTERNAL]

Good evening, Napa City Council:

We deserve a system in which voters choose their elected representatives -- and not one in which elected representatives choose the voters they want. For that reason, I support an independent redistricting commission so that diverse, trained citizens without political ties to incumbents and without the ability to run for Napa City Council for five years develop and adopt the district map after the 2020 census has been completed for use in Napa City Council elections for the next decade. In addition, the over 2,000 residents who live in the two largest county islands-- the West Pueblo/Linda Vista and Imola/Parrish islands-- and are predominantly working class and Latinx should be annexed immediately so these residents are counted during the reapportionment and considered as communities of interest. They should have a say in which district they are placed to help ensure that their votes are not diluted when they finally have an opportunity to vote for a City Council representative. If that does not take place during this redistricting cycle, they would not have an opportunity to participate in the redistricting process for another decade, which is unacceptable. Thank you for your consideration.

**Hank Kaspar
Napa, Ca**

From: [shirley.knight](#)
To: [Clerk](#)
Subject: COMMENT TO COUNCIL FOR FEBRUARY 2, 2021 MEETING – PLEASE READ: ITEM 11A
Date: Monday, February 1, 2021 4:06:05 PM

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[Feedback](#)

[EXTERNAL]

Good evening, Napa City Council:

We deserve a system in which voters choose their elected representatives -- and not one in which elected representatives choose the voters they want. For that reason, I support an independent redistricting commission so that diverse, trained citizens without political ties to incumbents and without the ability to run for Napa City Council for five years develop and adopt the district map after the 2020 census has been completed for use in Napa City Council elections for the next decade. In addition, the over 2,000 residents who live in the two largest county islands-- the West Pueblo/Linda Vista and Imola/Parrish islands-- and are predominantly working class and Latinx should be annexed immediately so these residents are counted during the reapportionment and considered as communities of interest. They should have a say in which district they are placed to help ensure that their votes are not diluted when they finally have an opportunity to vote for a City Council representative. If that does not take place during this redistricting cycle, they would not have an opportunity to participate in the redistricting process for another decade, which is unacceptable. Thank you for your consideration.

Shirley Knight

From: [Adriana Montanez Avina](#)
To: [Clerk](#)
Subject: COMMENT TO COUNCIL FOR FEBRUARY 2, 2021 MEETING – PLEASE READ: ITEM 11A.
Date: Monday, February 1, 2021 7:34:20 PM

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[Feedback](#)

[EXTERNAL]

Good evening, Napa City Council:

We deserve a system in which voters choose their elected representatives -- and not one in which elected representatives choose the voters they want. For that reason, I support an independent redistricting commission so that diverse, trained citizens without political ties to incumbents and without the ability to run for Napa City Council for five years develop and adopt the district map after the 2020 census has been completed for use in Napa City Council elections for the next decade. In addition, the over 2,000 residents who live in the two largest county islands-- the West Pueblo/Linda Vista and Imola/Parrish islands-- and are predominantly working class and Latinx should be annexed immediately so these residents are counted during the reapportionment and considered as communities of interest. They should have a say in which district they are placed to help ensure that their votes are not diluted when they finally have an opportunity to vote for a City Council representative. If that does not take place during this redistricting cycle, they would not have an opportunity to participate in the redistricting process for another decade, which is unacceptable. Thank you for your consideration.

With Gratitude,

Adriana Montanez

From: [Val Wolf](#)
To: [Clerk](#)
Subject: Comment to Council for February 2, 2021 meeting Please read : Item 11 A
Date: Monday, February 1, 2021 8:25:14 PM

[You don't often get email from [REDACTED] learn why this is important at <http://aka.ms/LearnAboutSend> [REDACTED]

[EXTERNAL]

Good Evening Napa City Council,

We have this unincorporated islands issue that , in my opinion, should have been resolved years ago. It is time to right this wrong and bring our fellow residents of the city of Napa fully in to the city in which they reside.

Time to bring in to play an Independent redistricting commission to provide unbiased help to get the immediate annexation of the county islands resolved and have these ostracized and underserved people on a level playing field to join in our local elections and be represented fully and equally.

In regards to the large county islands, it would be appropriate for them to have a say in which district they are placed to prevent dilution of their vote when they are finally able to vote for a city council representative .

This is a time sensitive issue that needs resolved so that these fellow residents are not pushed out for another decade of being unable to be active participating residents in their city elections.

Please be prudent and forward acting on this matter .

Thank you
Valerie Wolf

[REDACTED]

From: [Larry Alexander](#)
To: [Clerk](#)
Subject: COMMENT TO COUNCIL FOR FEBRUARY 2, 2021 MEETING - PLEASE READ: ITEM 11A (493 Words)
Date: Tuesday, February 2, 2021 1:37:28 PM
Importance: High

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[Feedback](#)

[EXTERNAL]

Larry Alexander

A good evening to you, Napa City Council.

I'm a resident and property owner who lives in the largest Napa "island", West Pueblo/Linda Vista. I moved here in February 2019 and discovered I live on an island when I was unable to vote for city council member or Mayor in the last election. I've since learned that my neighbors and I aren't only disenfranchised but are unfairly penalized monetarily.

Mayor Sedgley gave an interview on KVON January 15th and continued to repeat the myths about annexing these islands that have been completely debunked for some time now on the LAFCO website.

- Although my island is 100% surrounded by the city, I pay more for water and waste/recycling. If I lived in the city, I would also pay storm drain and paramedic tax, but would still be ahead by \$90/yr. The irony is, if I look across my back yard, my neighbor is **in** the city, uses the same water pipe I do, but pays less for his water.
- The Mayor characterized the islands, more than once as, "a few tiny parcels of land with a couple of houses" This is a mischaracterization of the estimated 2,161 people who live within these islands, 1,400 on my island alone, about 2.5% of the city of Napa's population using the 2010 census.
- The Mayor stated that owners who want to annex "are generally not denied." The issue isn't one of approval. If a homeowner annexes, they pay \$6,000 in fees, \$15,000 for the entire island. If the city annexes, the resident's cost is \$0. Plus, renters have no say in annexation.
- The Mayor stated, in regard to streetlights and sidewalks, "It's... a financial issue... Some people don't want to lose their front yards." This gave the impression that there's a requirement for mandatory infrastructure upgrades after annexation. This just isn't true and isn't an immediate financial concern for the city.
- The Mayor stated, regarding the speed of annexation, "it's not just like yeah

we're going to do it overnight” However, the city of Napa has been looking at island annexation since 2008.

It's important that my island's population mix is 60% Latinx and indigenous peoples with low per-capita income compared to other Napa areas. This sort of exclusionary inequity around voting rights and cost of services is in my view to be a form of institutional racism that must be addressed ASAP. Plus, the State legislature is strongly encouraging cities to eliminate island inefficiencies. LAFCO, therefore, offers a streamlined process for annexation. Annexation and having an independent redistricting commission, ideally one with a representative from one of the county islands, are important so my island isn't automatically lumped in with the affluent Browns Valley district, diluting the votes of the lower-income former islanders.

In short, it's time for the city of Napa to finally do the “right thing” and annex the two largest islands, if not all, immediately and at least in time for fair redistricting.

From: [Danielle Barreca Real Estate](#)
To: [Clerk](#)
Subject: COMMENT TO COUNCIL FOR FEBRUARY 2, 2021 MEETING – PLEASE READ
Date: Tuesday, February 2, 2021 2:30:04 PM

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[EXTERNAL]

Mayor Sedgley, City Council and Staff:

This comment is regarding Item 11 A.

Napa's Latinx community did not have a seat at the table for the last districting conversation. We now have Latinx representation on our City Council who should be involved in this process. I am nervous that a Commission which is not appointed by the City Council would not be representative of our city's demographics. I respectfully ask that the Council considers all options when deciding who will be making these important districting boundary decisions.

Respectfully,
Danielle Barreca

--

From: [Helen Grieco](#)
Sent: Tuesday, February 2, 2021 4:00 PM
To: [Clerk](#)
Subject: Comments from CA Common Cause- Comment Submission to be read aloud.

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[EXTERNAL]

Greetings City Clerk of Napa,

My comments are for Item 11. A
Redistricting Process for Councilmember District Boundaries
on this evening's agenda for the City Council Meeting.

My name is Helen Grieco and I am the Northern CA Organizer for Common Cause. CA Common Cause is a non-profit non-partisan good government organization.

We have been a leader in calling for jurisdictions to establish independent redistricting commissions. We were a key advocate for instituting the CA State Independent Redistricting Commission and have supported many laws to improve and reform the process. We applaud the City of Napa in their efforts to study redistricting commission formats. We greatly encourage you to choose an independent commission--this is the best practice in redistricting. We firmly believe that voters should choose their elected officials, elected officials should not choose their voters.

We suggest reviewing www.localredistricting.org. It is an unprecedented resource.

Thank you,

Helen

--

Helen Grieco

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[CA](#)

[Common Cause](#)

Twitter

[@helengrieco](#)

[@CommonCauseCA](#)

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Instagram @ourcommoncause



From: [Monica Knecht](#)
To: [Clerk](#)
Subject: Fair Island Representation
Date: Tuesday, February 2, 2021 5:37:47 PM

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[EXTERNAL]

Good evening, Napa City Council:

We deserve a system in which voters choose their elected representatives as a part of the island streets-- and not one in which elected representatives choose the voters they want. For that reason, I support an independent redistricting commission so that diverse, trained citizens without political ties to incumbents and without the ability to run for Napa City Council for five years develop and adopt the district map after the 2020 census has been completed for use in Napa City Council elections for the next decade. In addition, the over 2,000 of my neighbors, who live in the two largest county islands-- the West Pueblo/Linda Vista and Imola/Parrish islands deserve a voice. I live and have owned in the West Pueblo islands for over 18 years. I am a single mom and working class and Latinx should be annexed immediately so these residents are counted during the reapportionment and considered as communities of interest. WE should have a say in which district they are placed to help ensure that their votes are not diluted when they finally have an opportunity to vote for a City Council representative. Thank you for your consideration.