



CITY OF NAPA

955 School Street
Napa, CA 94559
www.cityofnapa.org

MEETING MINUTES - Draft

CITY COUNCIL OF THE CITY OF NAPA

Mayor Scott Sedgley
Vice Mayor Mary Luros
Councilmember Liz Alessio
Councilmember Bernie Narvaez
Councilmember Beth Painter

Tuesday, January 25, 2022

6:30 PM

Held via Zoom

SPECIAL MEETING - 6:30 PM

A Special Meeting for the City Council of the City of Napa was called on Tuesday, January 25, 2022 at 6:30 p.m. to be held at City Hall Council Chambers, 955 School Street, Napa, California, for the purpose identified on the Agenda. The Special Meeting was called by the Mayor in accordance with California Government Code Section 54956.

The Meeting was conducted as a teleconference in compliance with California Government Code Section 54953(e), and members of the City Council, City Staff, and the public participated in the meeting telephonically or electronically.

1. CALL TO ORDER: 6:30 P.M.

1.A. Roll Call:

Present: 5 - Councilmember Alessio, Councilmember Narvaez, Councilmember Painter, Vice Mayor Luros, and Mayor Sedgley

2. AGENDA REVIEW AND SUPPLEMENTAL REPORTS:

City Clerk Carranza announced the following supplemental items:

Item 3.A.:

- PowerPoint presentation from City Staff.
- Email from Napa Progressive Alliance Steering Committee.

(Copies of all supplemental documents are included in Attachment 1)

3. PUBLIC HEARINGS/APPEALS:

3.A. [481-2021](#) 2021-2022 Redistricting Process - 3rd Public Hearing with Proposed District Boundary Map

(See supplemental documents in Attachment 1)

City Clerk Carranza, and Elizabeth Stitt of Redistricting Partners, provided the staff report.

Mayor Sedgley asked for disclosures; there were none.

Mayor Sedgley opened public testimony.

Larry Alexander, on behalf of Napa Progressive Alliance, read submitted written comment regarding the West Pueblo/Linda Vista Island which suggested upon annexation the island should go into District 4, or be split between District 2 and District 3.

Ron Rhyno - provided comments regarding redistricting and historical exclusion of those who were socially and racially different and supported the annexation of the West Pueblo/Linda Visa Island.

Carol Barge - spoke in support of Map Plan A.

A motion was made by Councilmember Alessio, seconded by Vice Mayor Luros to close the public testimony. The motion carried unanimously.

The discussion was brought back to Council; individual questions and comments ensued. Staff responded to questions regarding annexations.

Following deliberations, Council reached unanimous consensus to direct staff to prepare the ordinance of Councilmember Districts using district boundary map "Plan A."

4. COMMENTS BY COUNCIL OR CITY MANAGER:

Councilmember Narvaez thanked the Spanish interpreters, Patricia and Marivel, for participating in the meeting.

Councilmember Painter asked that Council consider asking staff to come back with a future item to adopt a Climate Emergency Resolution. Following brief discussion, a majority of Councilmembers agreed that they would continue the discussion of a the potential future action during the Council Workshop scheduled for February 18, 2022.

5. ADJOURNMENT: 7:32 P.M.

Submitted by:

Tiffany Carranza, City Clerk

ATTACHMENT 1

**SUPPLEMENTAL REPORTS & COMMUNICATIONS
Office of the City Clerk**

**City Council of the City of Napa
Regular Meeting**

January 25, 2022

FOR THE CITY COUNCIL OF THE CITY OF NAPA:

EVENING SESSION:

3. PUBLIC HEARINGS/APPEALS:

3.A. 2021-2022 Redistricting Process – 3rd Public Hearing with Proposed District Boundary Map

- PowerPoint Presentation from City Staff.
- Email from Napa County Progressive Alliance Steering Committee received on January 25, 2022.

1/25/2022

Supplemental I - 3.A.

From: City Staff



2021-2022 REDISTRICTING PROCESS

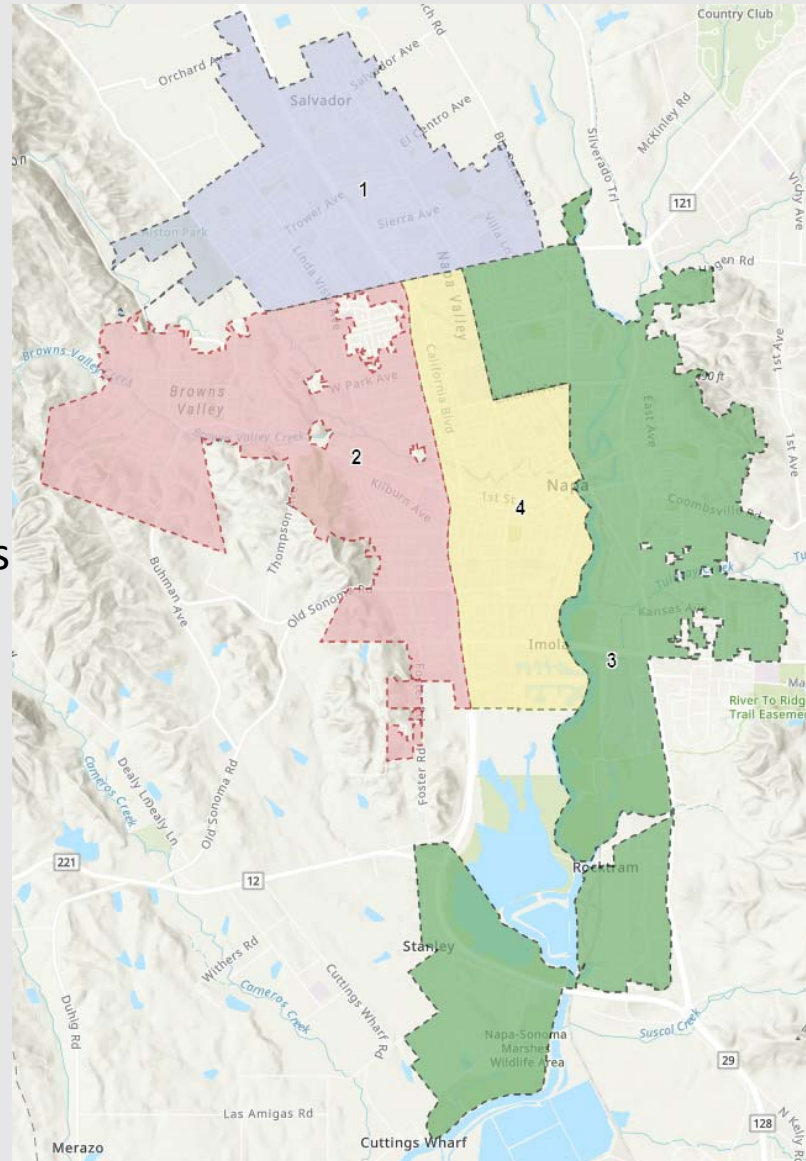
3rd Public Hearing With
District Boundary Map

January 25, 2022

Redistricting Process for Councilmember District Boundaries in the City of Napa

- Councilmember District Boundaries
for November 2020 Election
 - (Based on 2010 Census)

- Redistricting Process for
November 2022 Election
 - (Based on 2020 Census)





City of Napa Redistricting 2021-2022





Agenda

Things we will cover

This presentation will cover some basics for those first engaging in the process and go into a potential map for the City of Napa.

- FAIR MAPS Act Redistricting Criteria
- From COI to draft Maps
- City population / Demographics
- Draft Map A
- Next Steps



Redistricting Criteria

FAIR MAPS Act (California Elections Code Section 21621)

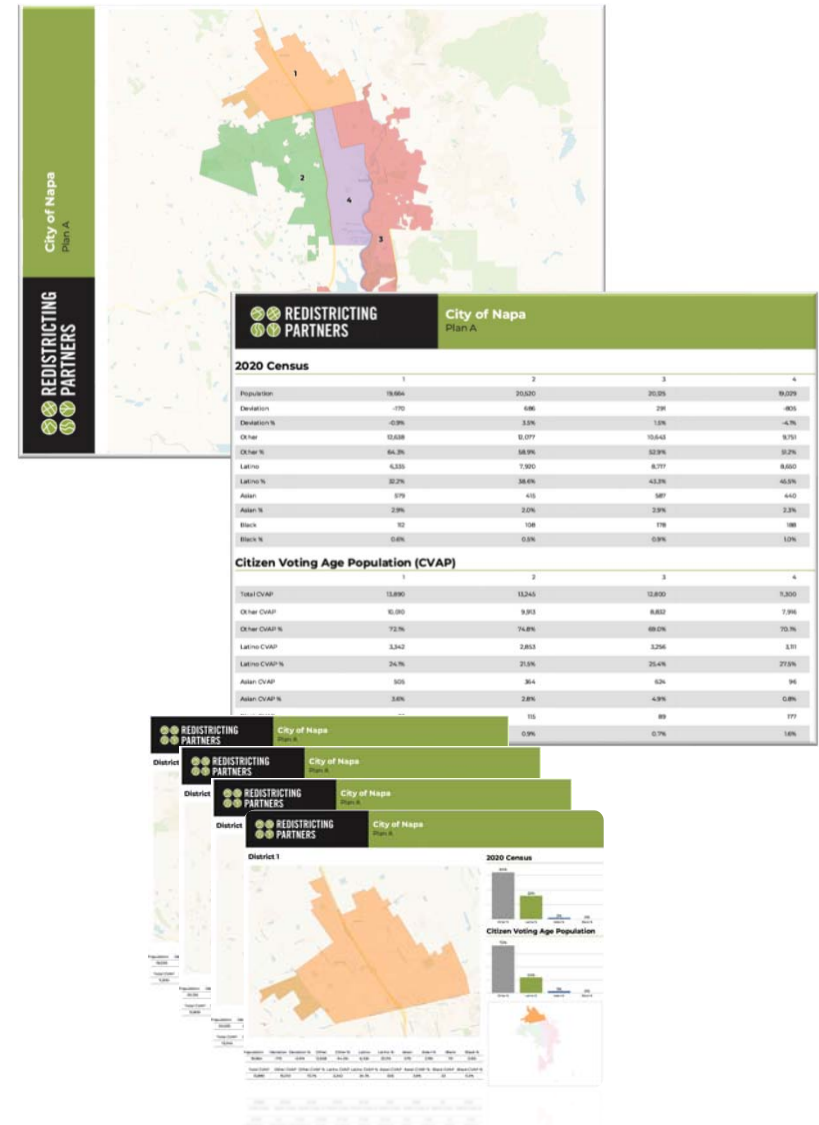
- Substantially equal size - people, not citizens
- Contiguous – districts should not hop/jump
- Maintain “*communities of interest*”
- Follow easily identifiable lines
- Keep districts compact – appearance/function



From COI to Maps

With more cities and counties using community based redistricting, we move redistricting out into the public, with maps driven by Community of Interest testimony.

- **Input from community drives process** with multiple ways for the public to engage.
- **Rules for process** emphasize the importance of traditional criteria and minimizing divisions of neighborhoods.
- **Releasing maps for feedback** – today we will see plans to spark more public engagement.





Community of Interest Forms

Submitting Your COI Form

- Input can be provided in public hearings or using the “Community of Interest Worksheet.”



Community of Interest (COI) Worksheet

How to Document Your Community of Interest (COI)

- 1) What is the nature of the common social or economic interest of your community? You can describe what the common interests of your community are and why or how they are important.
- 2) Where is your community located? You can define it by neighborhood, streets, address, proximity to a key landmark (such as a school or community center), or other boundaries.
- 3) What are the geographic definers/boundaries of your neighborhood? Examples of definers/boundaries could be highways, roads, rivers, hills, or parks.



Hoja de Trabajo de la Comunidad de Interés (COI)

Cómo Documentar Su Comunidad de Interés (COI)

- 1) ¿Cuál es la naturaleza del interés social o económico común de su comunidad? Puede describir cuáles son los intereses comunes de su comunidad y por qué o cómo son importantes.
- 2) ¿Dónde está ubicada su comunidad? Puede definirlo por vecindario, calles, dirección, proximidad a un punto de referencia clave (como una escuela o un centro comunitario) u otros límites.
- 3) ¿Cuáles son los delimitadores / límites geográficos de su vecindario? Ejemplos de definidores / límites pueden ser autopista, caminos, ríos, colinas o parques.



Communities of Interest

Drawing YOUR Communities of Interest

DistrictR is an online public mapping tool for the public to use to draw their own Communities of Interest and also submit district maps

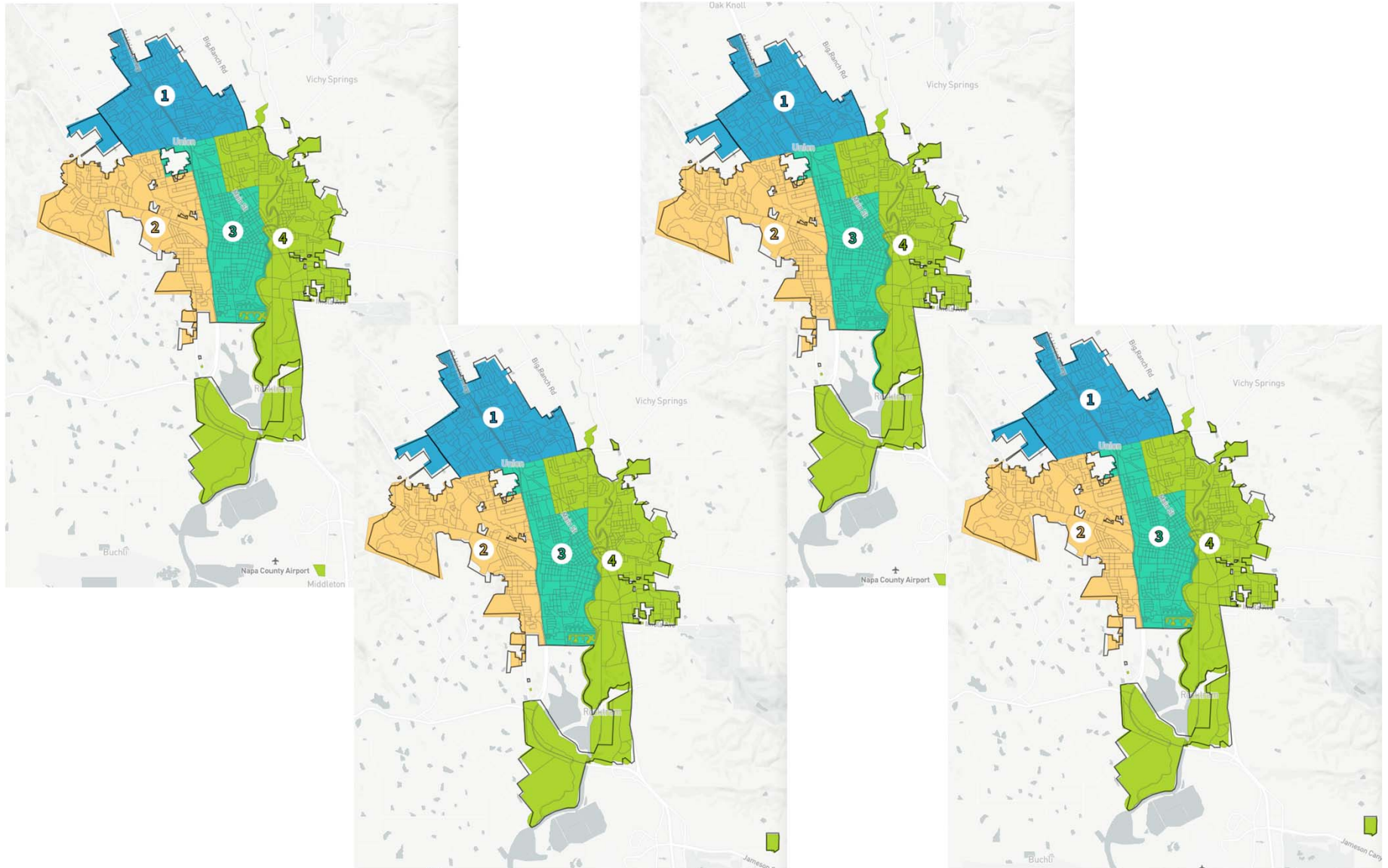


You draw the lines.

[https://DistrictR.org/event/City of Napa](https://DistrictR.org/event/City_of_Napa)



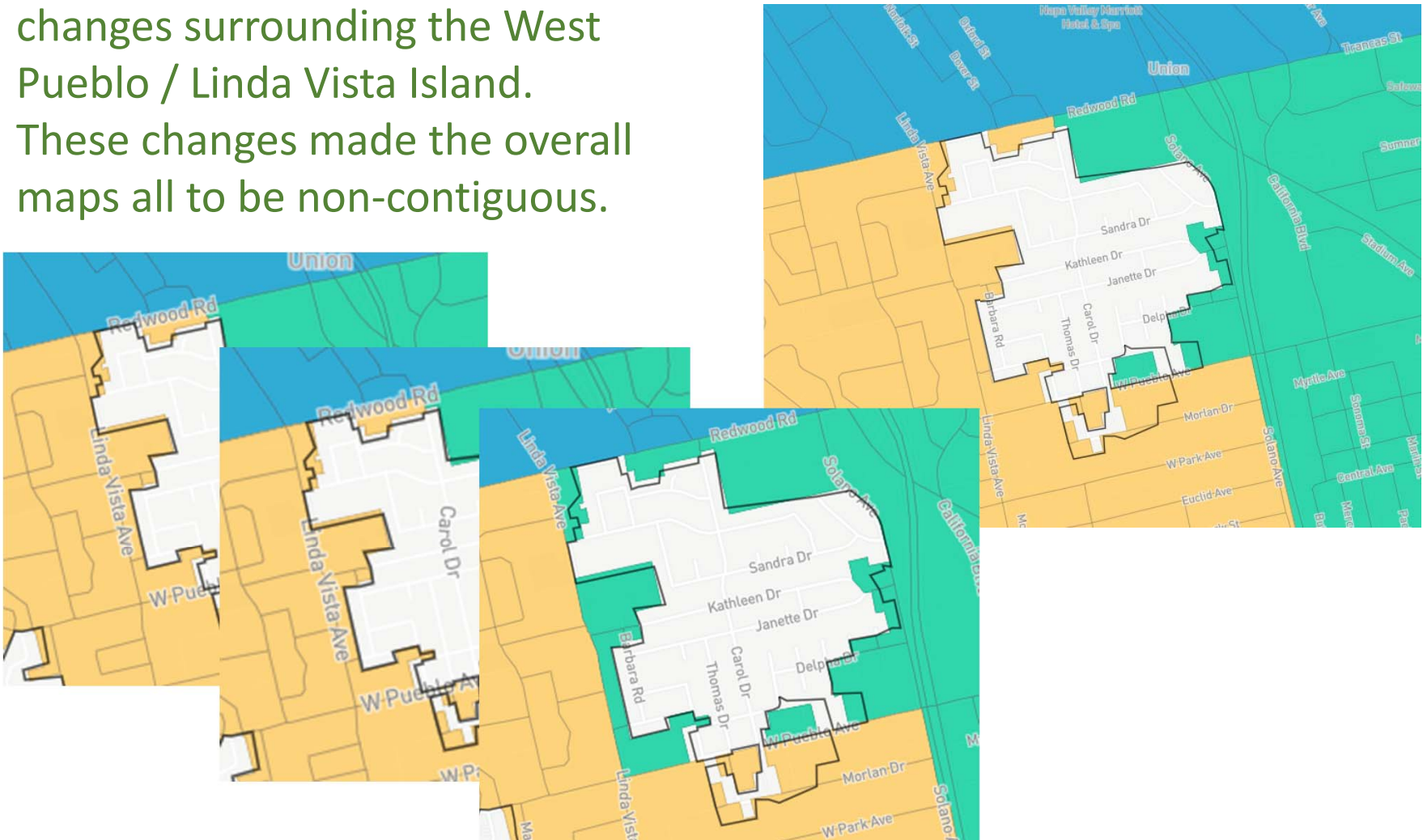
DistrictR Maps 92819, 92903, 92917, 96979





DistrictR IDs 92819, 92917, & 96979

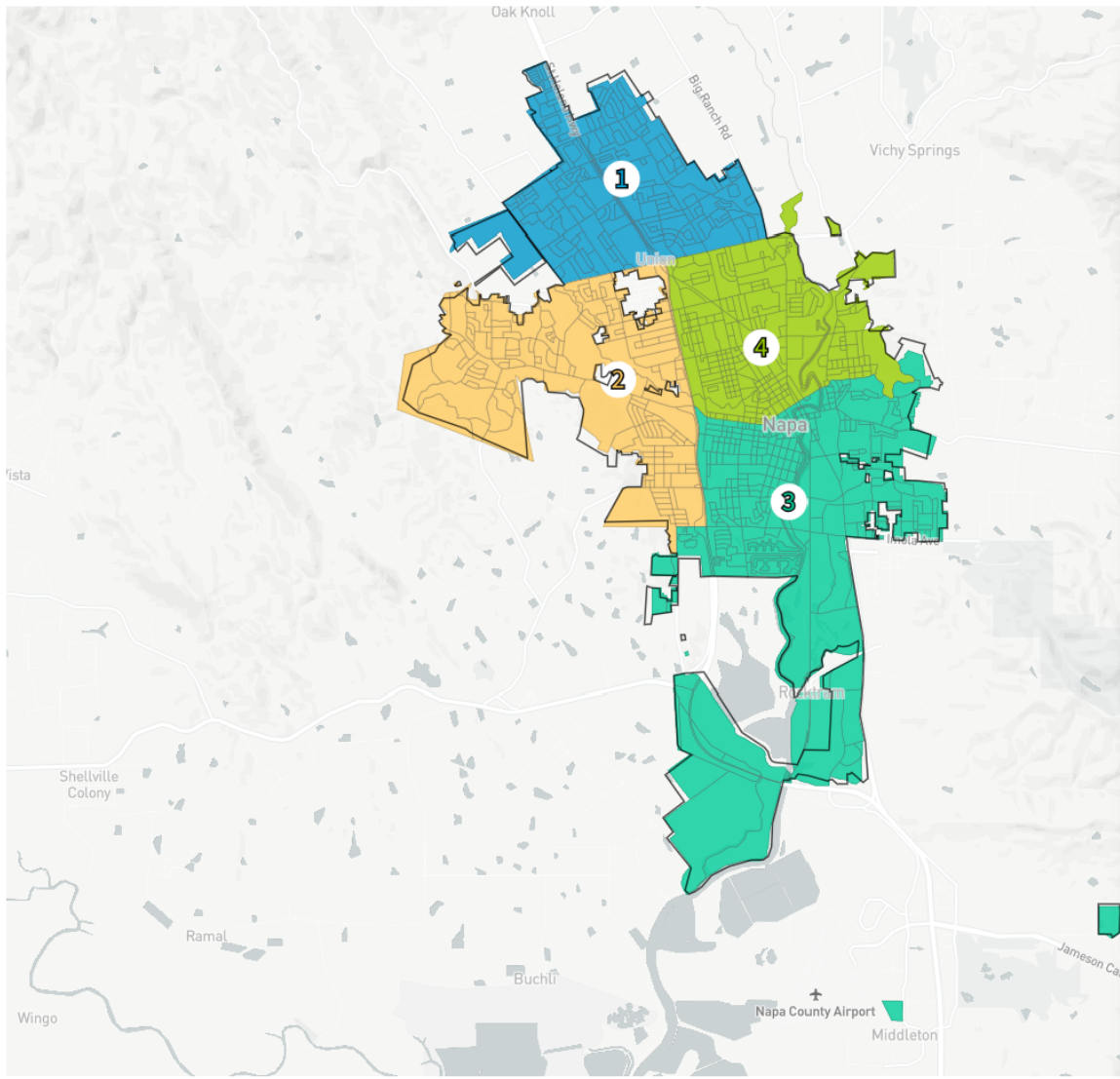
These DistrictR Maps made changes surrounding the West Pueblo / Linda Vista Island. These changes made the overall maps all to be non-contiguous.





DistrictR

ID 101095

https://districtr.org/edit/101095?event=city_of_napa


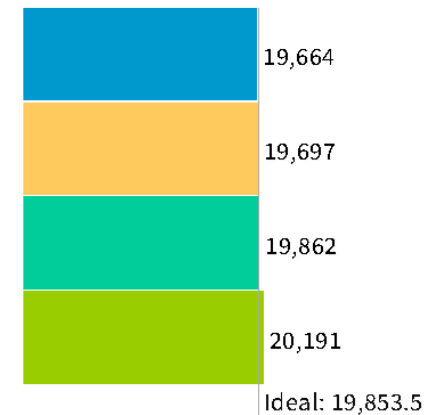
Population

Data Layers

Evaluation

Population Balance

① Uses **adjusted 2020 Decennial Census population** with processing by Redistricting Partners on 2020 Blocks.

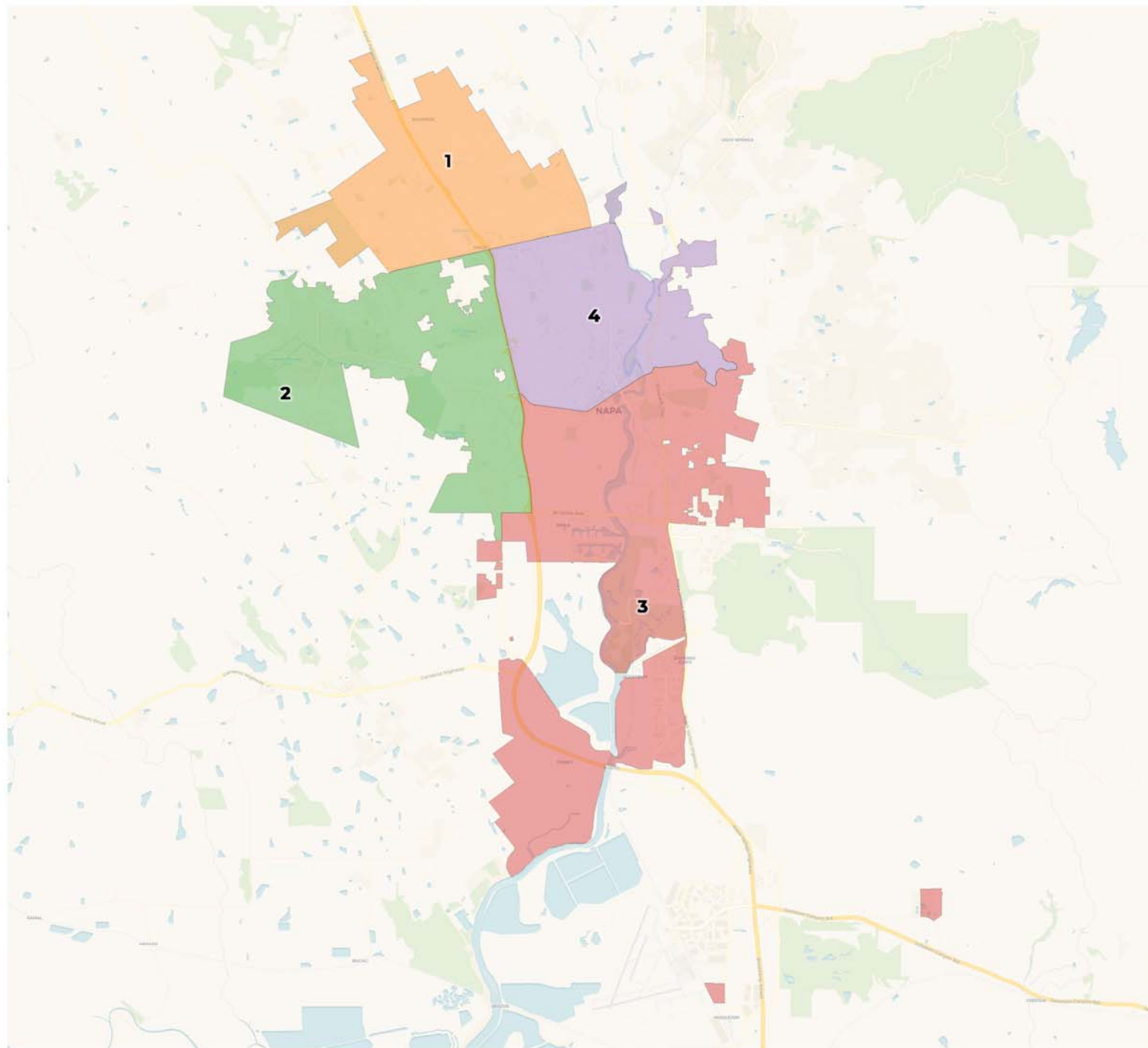


UNASSIGNED POPULATION: 0

MAX. POPULATION DEVIATION: 1.7%



City of Napa
District R ID 101095





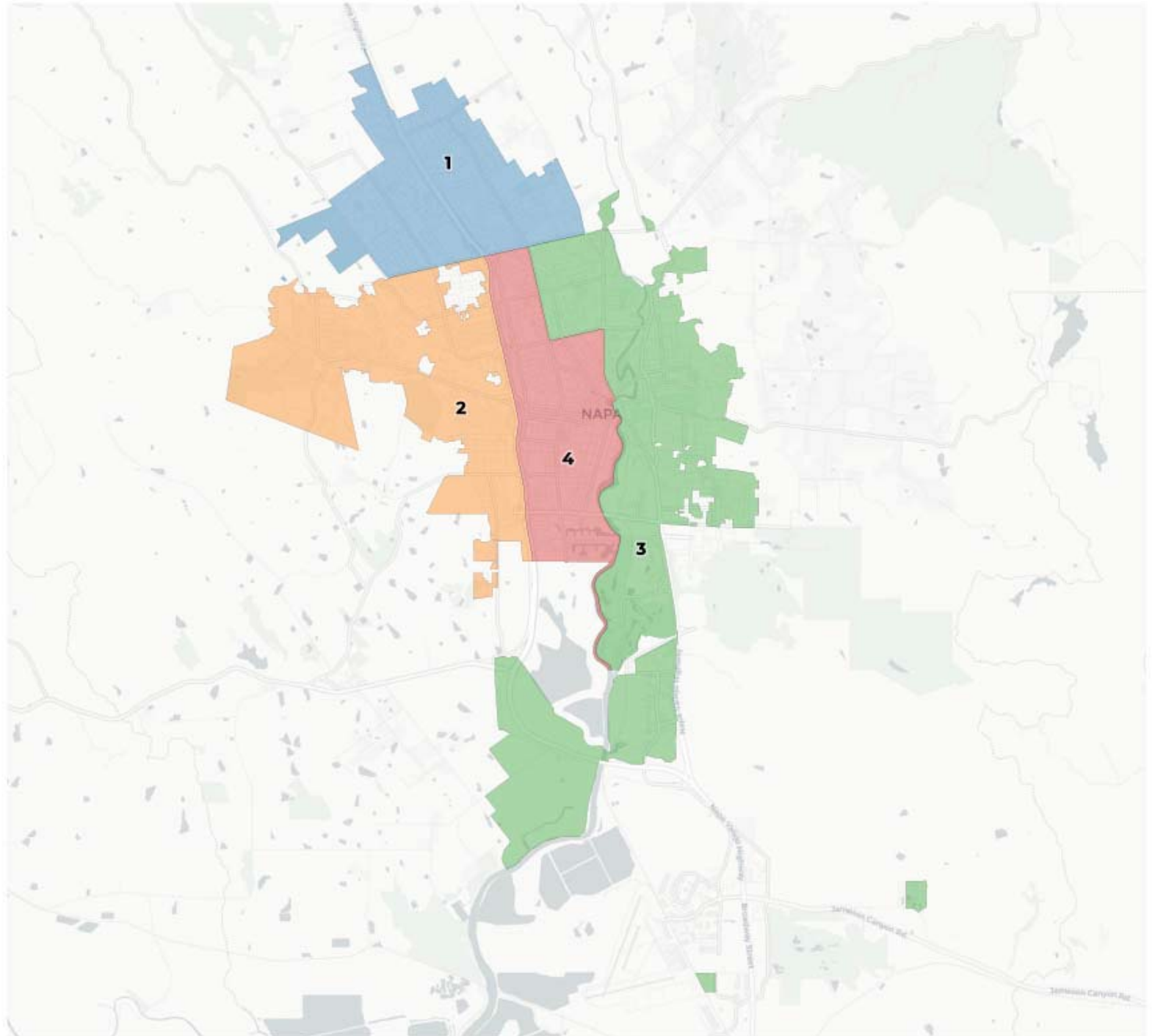
City of Napa
DistrictR ID 101095

2020 Census

	1	2	3	4
Population	19,664	19,696	19,862	20,191
Deviation	-189	-157	9	338
Deviation %	-1.0%	-0.8%	0.0%	1.7%
Other	12,638	11,570	10,920	10,030
Other %	64.3%	58.7%	55.0%	49.7%
Latino	6,335	7,642	8,188	9,480
Latino %	32.2%	38.8%	41.2%	47.0%
Asian	579	388	552	502
Asian %	2.9%	2.0%	2.8%	2.5%
Black	112	96	202	179
Black %	0.6%	0.5%	1.0%	0.9%

Citizen Voting Age Population (CVAP)

	1	2	3	4
Total CVAP	14,590	12,703	13,385	11,770
Other CVAP	10,181	9,544	9,273	7,966
Other CVAP %	69.8%	75.1%	69.3%	67.7%
Latino CVAP	3,847	2,679	3,524	3,346
Latino CVAP %	26.4%	21.1%	26.3%	28.4%
Asian CVAP	530	314	449	401
Asian CVAP %	3.6%	2.5%	3.4%	3.4%
Black CVAP	32	166	139	57
Black CVAP %	0.2%	1.3%	1.0%	0.5%





City of Napa Current Lines

2020 Census

	1	2	3	4
Population	19,664	20,521	20,125	19,029
Deviation	-171	686	290	-806
Deviation %	-0.9%	3.5%	1.5%	-4.1%
Other	12,638	12,077	10,643	9,751
Other %	64.3%	58.9%	52.9%	51.2%
Latino	6,335	7,921	8,717	8,650
Latino %	32.2%	38.6%	43.3%	45.5%
Asian	579	415	587	440
Asian %	2.9%	2.0%	2.9%	2.3%
Black	112	108	178	188
Black %	0.6%	0.5%	0.9%	1.0%

Citizen Voting Age Population (CVAP)

	1	2	3	4
Total CVAP	13,890	13,245	12,800	11,300
Other CVAP	10,010	9,913	8,832	7,916
Other CVAP %	72.1%	74.8%	69.0%	70.1%
Latino CVAP	3,342	2,853	3,256	3,111
Latino CVAP %	24.1%	21.5%	25.4%	27.5%
Asian CVAP	505	364	624	96
Asian CVAP %	3.6%	2.8%	4.9%	0.8%
Black CVAP	33	115	89	177
Black CVAP %	0.2%	0.9%	0.7%	1.6%

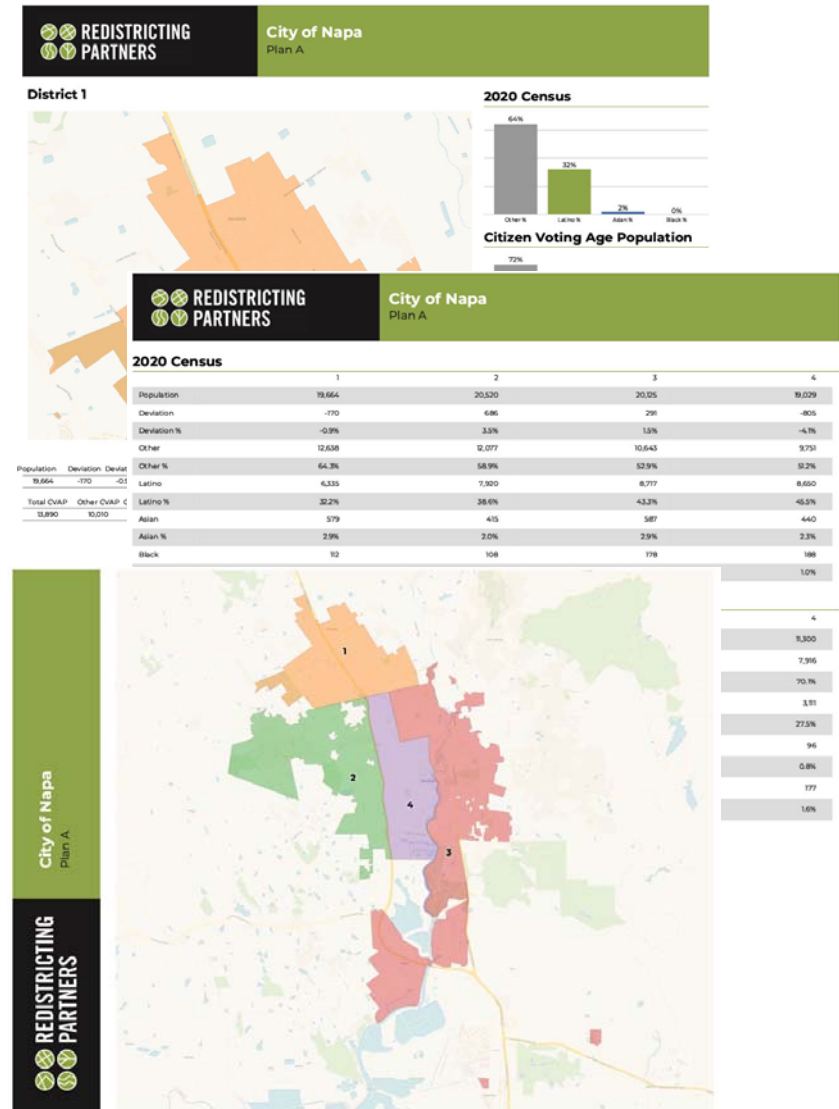


Map to Review

There is one plan to review today.

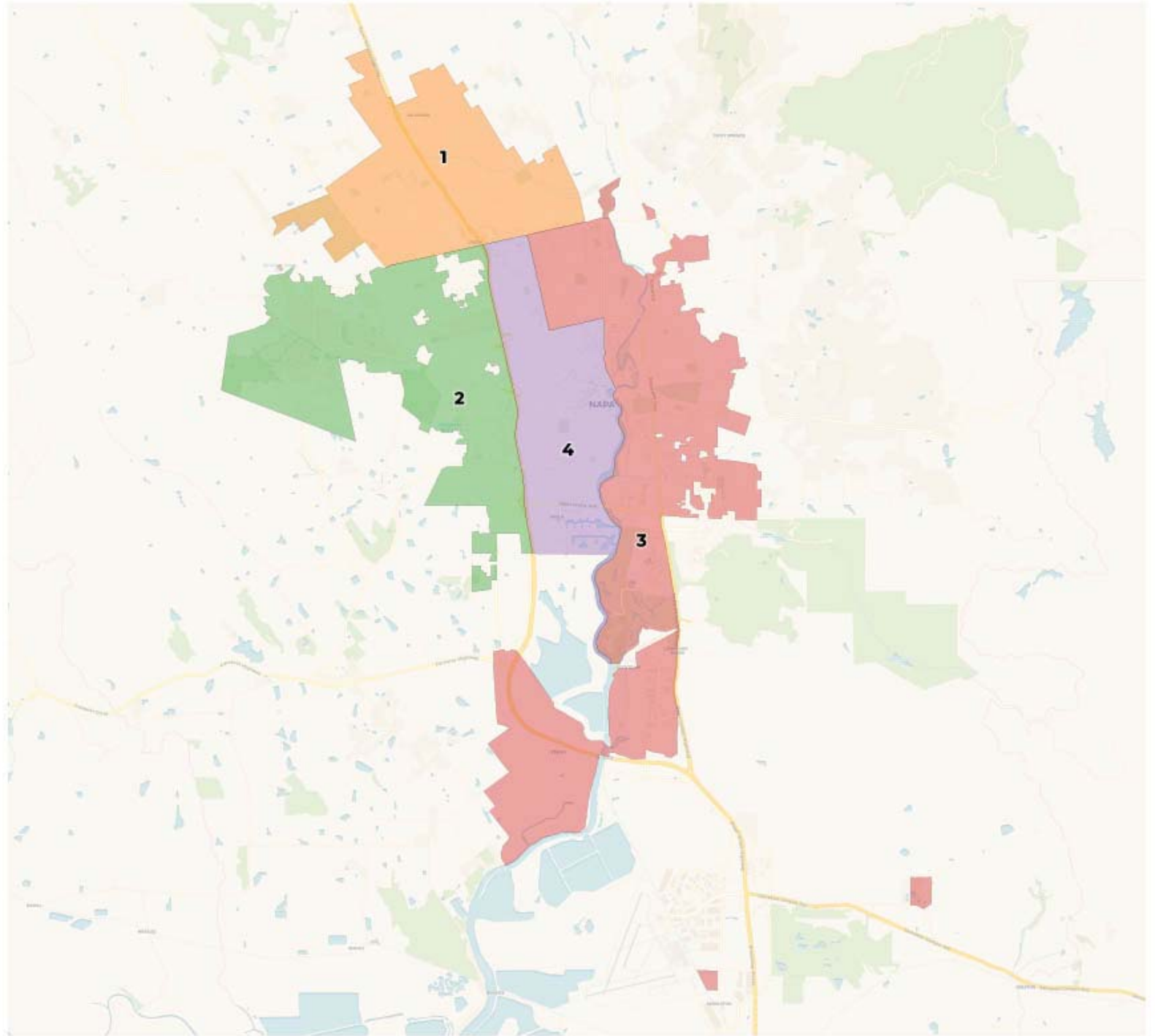
- **Plan A** – existing lines

This plan has an overview, data table, individual district pages and web map that has been provided to the City and is available on the City's redistricting website.



City of Napa
Plan A

REDISTRICTING
PARTNERS





City of Napa Plan A

2020 Census

	1	2	3	4
Population	19,664	20,520	20,125	19,029
Deviation	-170	686	291	-805
Deviation %	-0.9%	3.5%	1.5%	-4.1%
Other	12,638	12,077	10,643	9,751
Other %	64.3%	58.9%	52.9%	51.2%
Latino	6,335	7,920	8,717	8,650
Latino %	32.2%	38.6%	43.3%	45.5%
Asian	579	415	587	440
Asian %	2.9%	2.0%	2.9%	2.3%
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Black %	0.6%	0.5%	0.9%	1.0%

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Asian CVAP %	3.6%	2.8%	4.9%	0.8%
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City of Napa Plan A

2020 Census

	1	2	3	4
Population	19,664	20,520	20,125	19,029
Deviation	-170	686	291	-805
Deviation %	-0.9%	3.5%	1.5%	-4.1%
Other	12,638	12,077	10,643	9,751
Other %	64.3%	58.9%	52.9%	51.2%
Latino	6,335	7,820	8,527	8,650
Latino %	32.2%	38.1%	42.3%	45.5%
Asian	1,112	1,088	1,178	440
Asian %	2.9%	2.0%	2.9%	2.3%
Black	112	108	178	188
Black %	0.6%	0.5%	0.9%	1.0%

Deviation is 7.6%

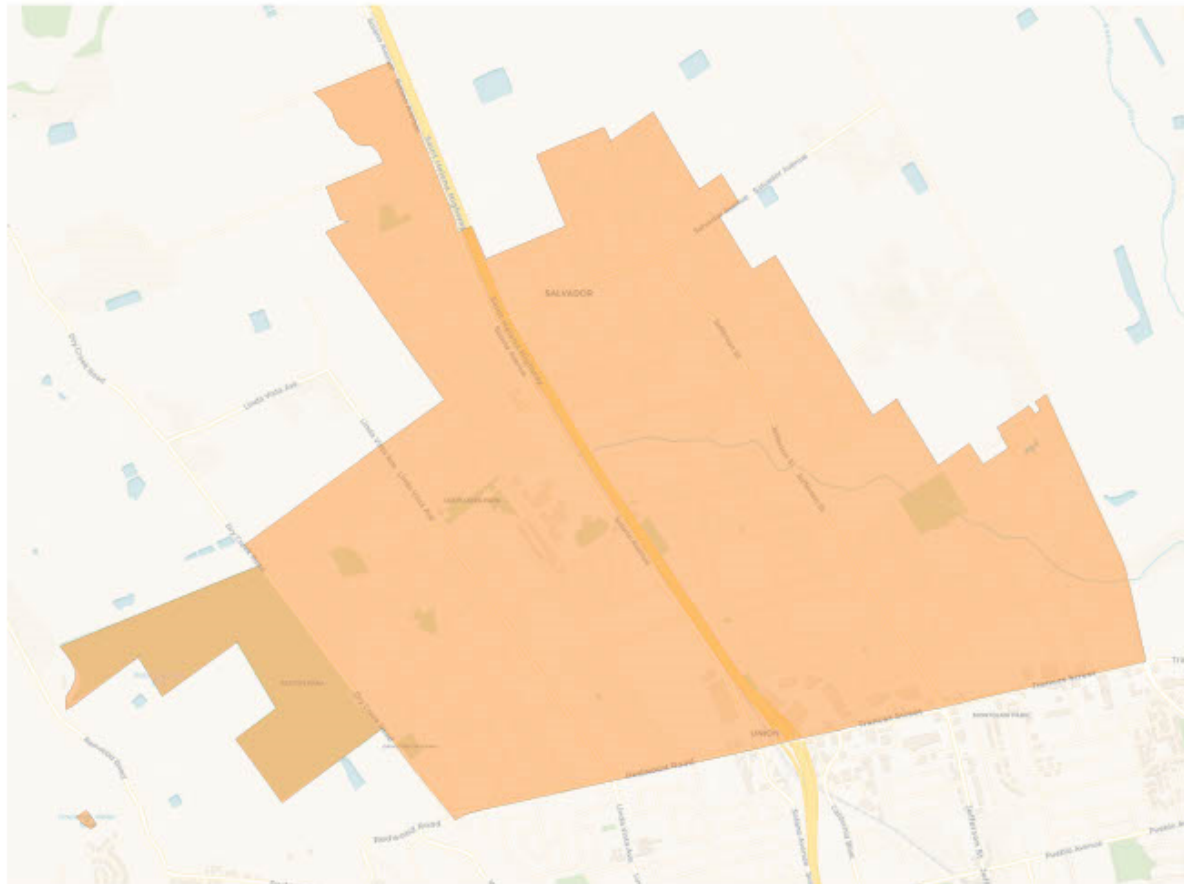
Citizen Voting Age Population (CVAP)

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Asian CVAP %	3.6%	2.8%	4.9%	0.8%
Black CVAP	33	115	89	177
Black CVAP %	0.2%	0.9%	0.7%	1.6%

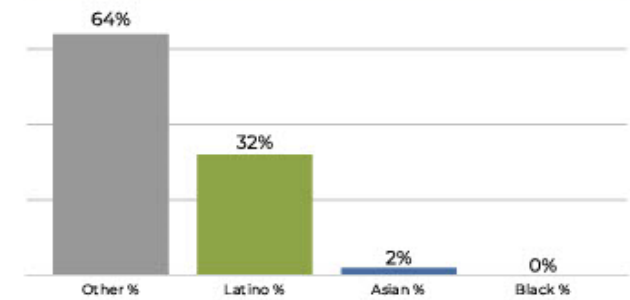


City of Napa Plan A

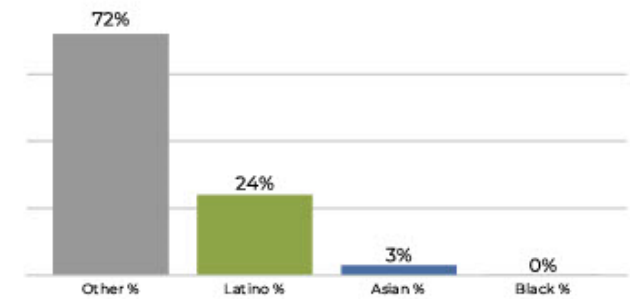
District 1



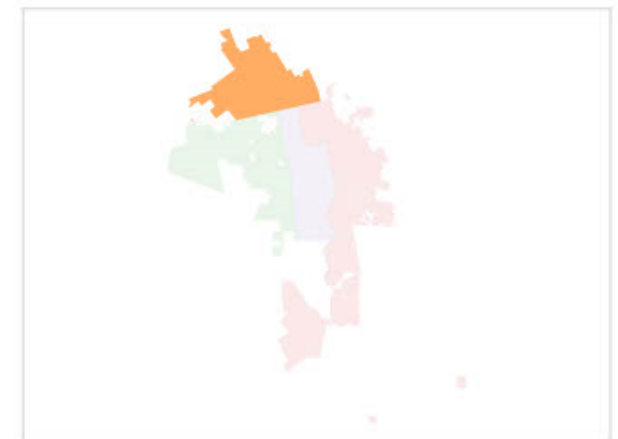
2020 Census



Citizen Voting Age Population



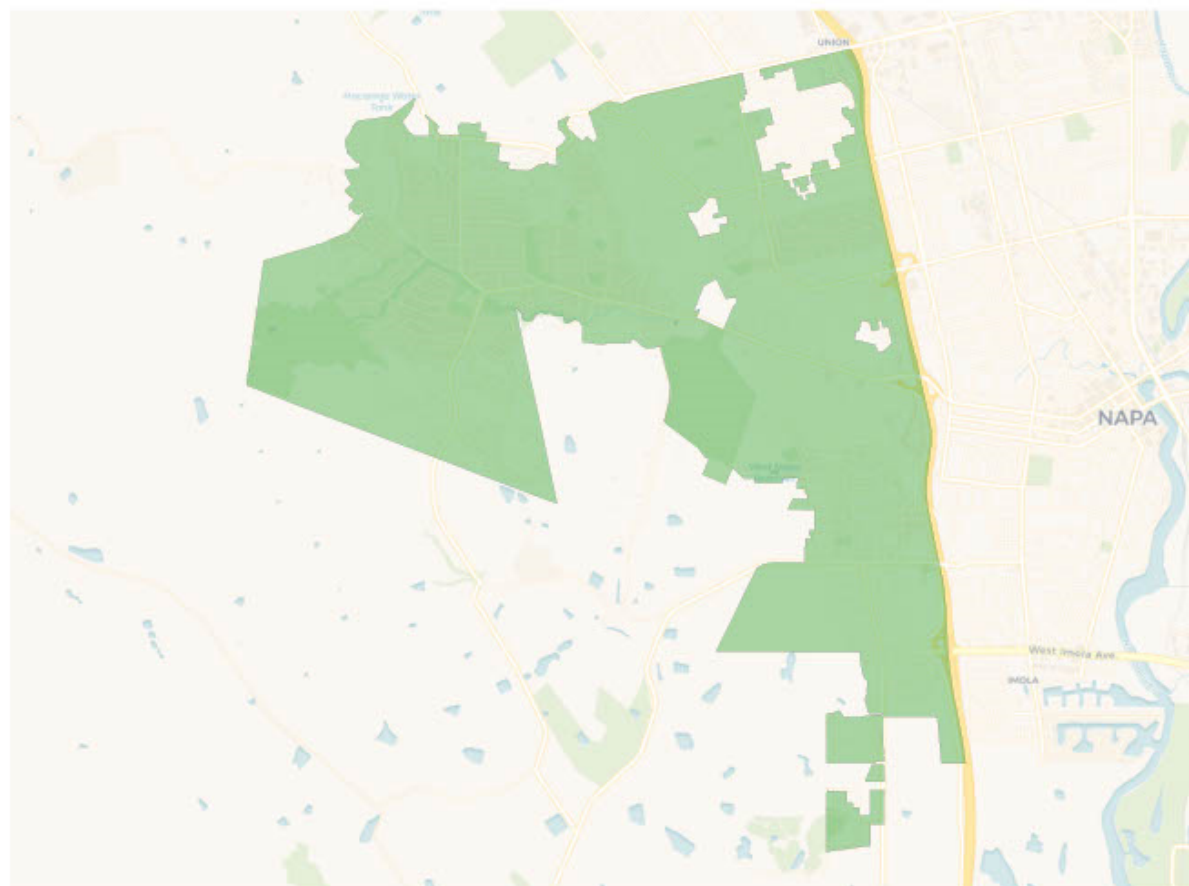
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
19,664	-170	-0.9%	12,638	64.3%	6,335	32.2%	579	2.9%	112	0.6%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
13,890	10,010	72.1%	3,342	24.1%	505	3.6%	33	0.2%		



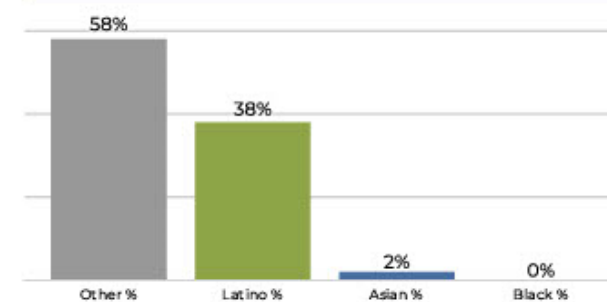


City of Napa Plan A

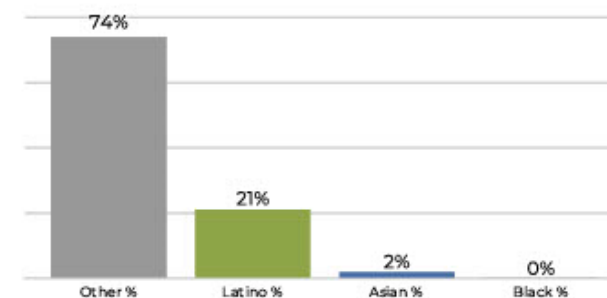
District 2



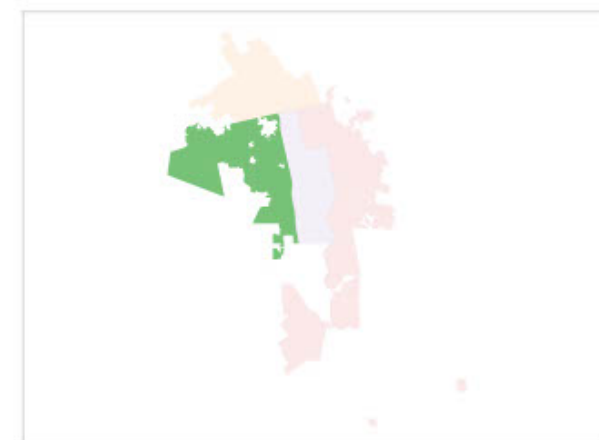
2020 Census



Citizen Voting Age Population



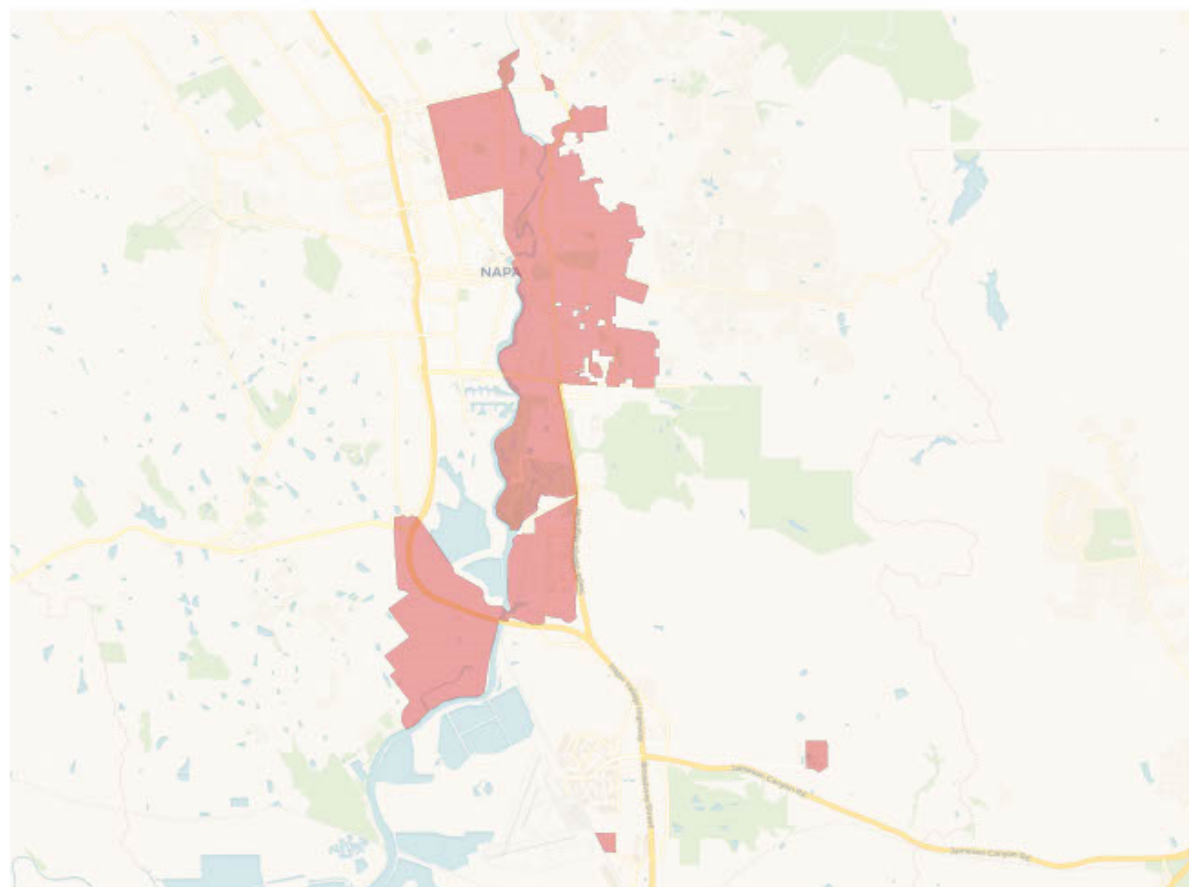
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
20,520	686	3.5%	12,077	58.9%	7,920	38.6%	415	2.0%	108	0.5%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
13,245	9,913	74.8%	2,853	21.5%	364	2.8%	115	0.9%		





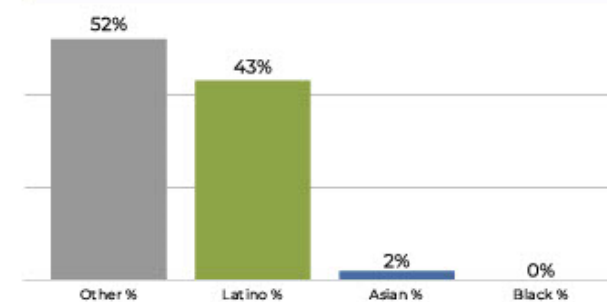
City of Napa Plan A

District 3

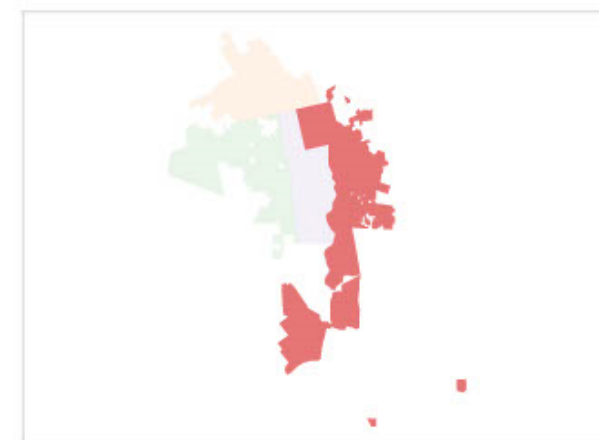
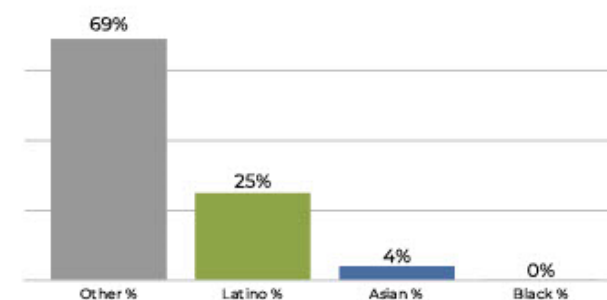


Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
20,125	291	1.5%	10,643	52.9%	8,777	43.3%	587	2.9%	178	0.9%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
12,800	8,832	69.0%	3,256	25.4%	624	4.9%	89	0.7%		

2020 Census



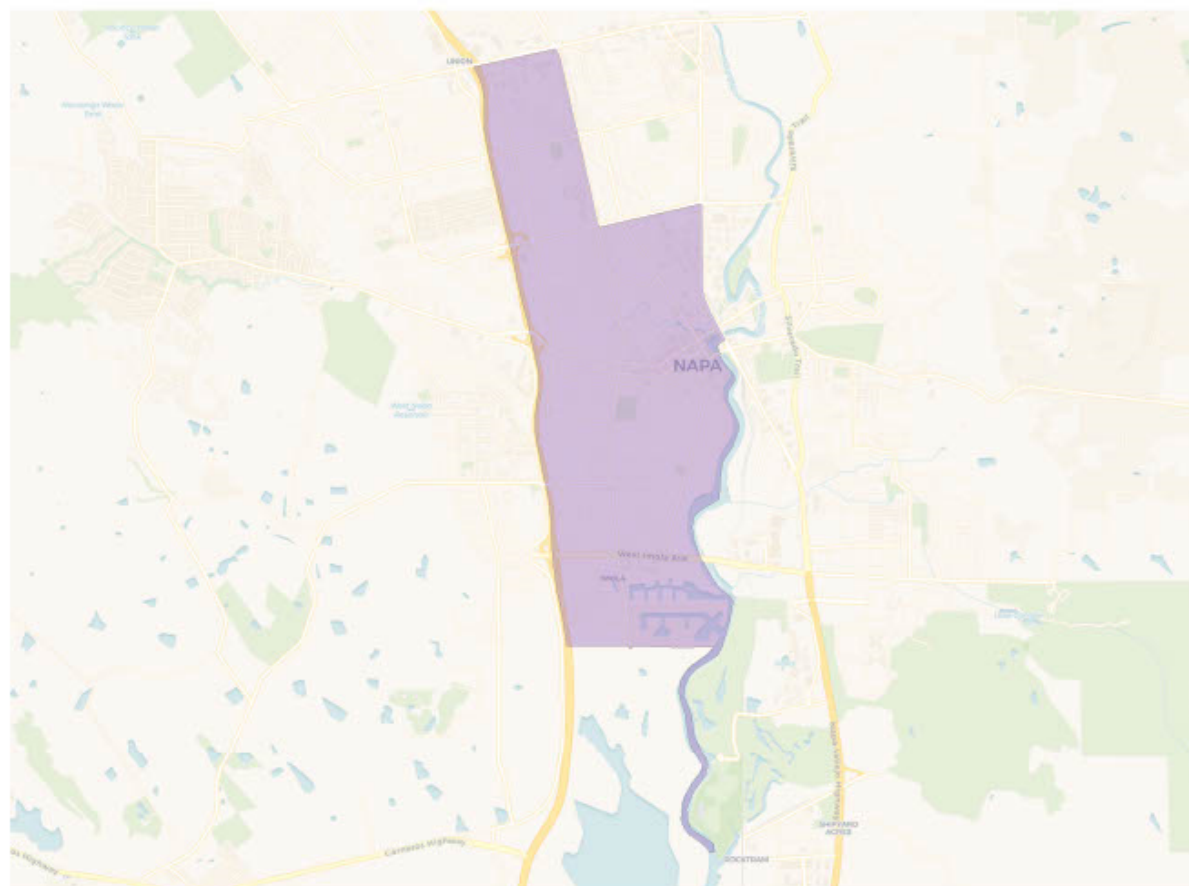
Citizen Voting Age Population



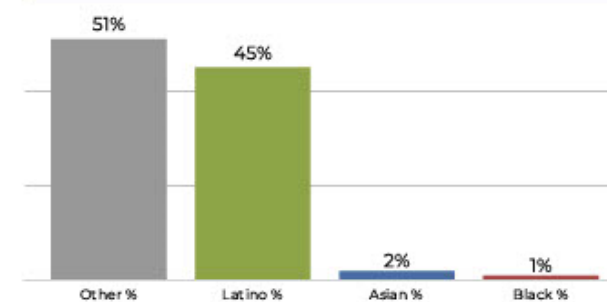


City of Napa Plan A

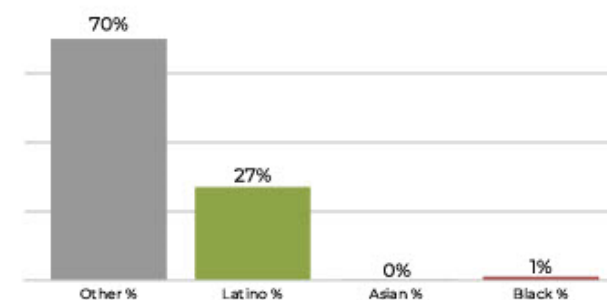
District 4



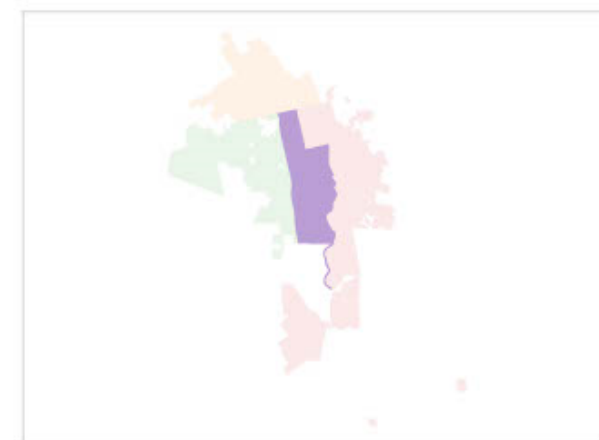
2020 Census



Citizen Voting Age Population



Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
19,029	-805	-4.1%	9,751	51.2%	8,650	45.5%	440	2.3%	188	1.0%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
11,300	7,916	70.1%	3,111	27.5%	96	0.8%	177	1.6%		

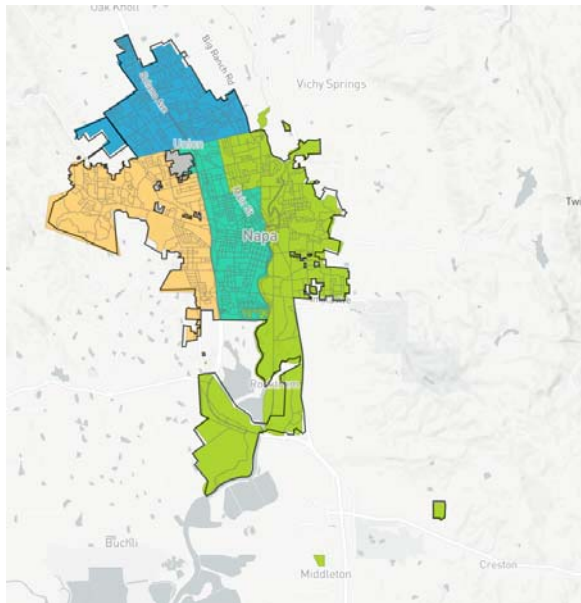


DistrictR Maps

These maps were submitted on December 12, after the deadline for public notice for the public meeting.

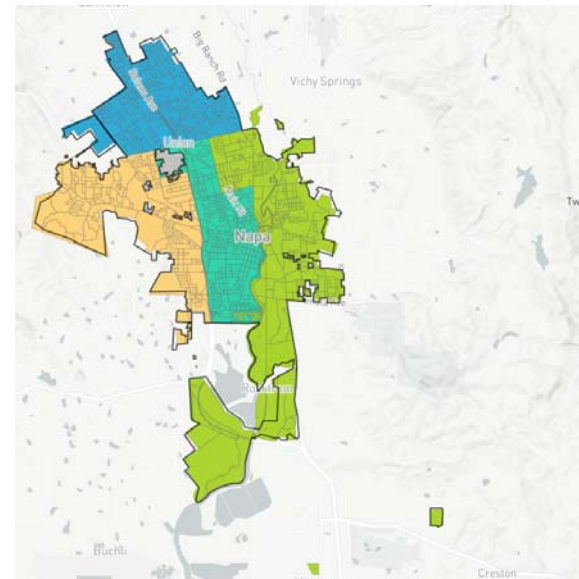
Napa County Progressive Alliance: Make Shift of WP/LV Island to Central District Possible After Annexation

ID: 92917

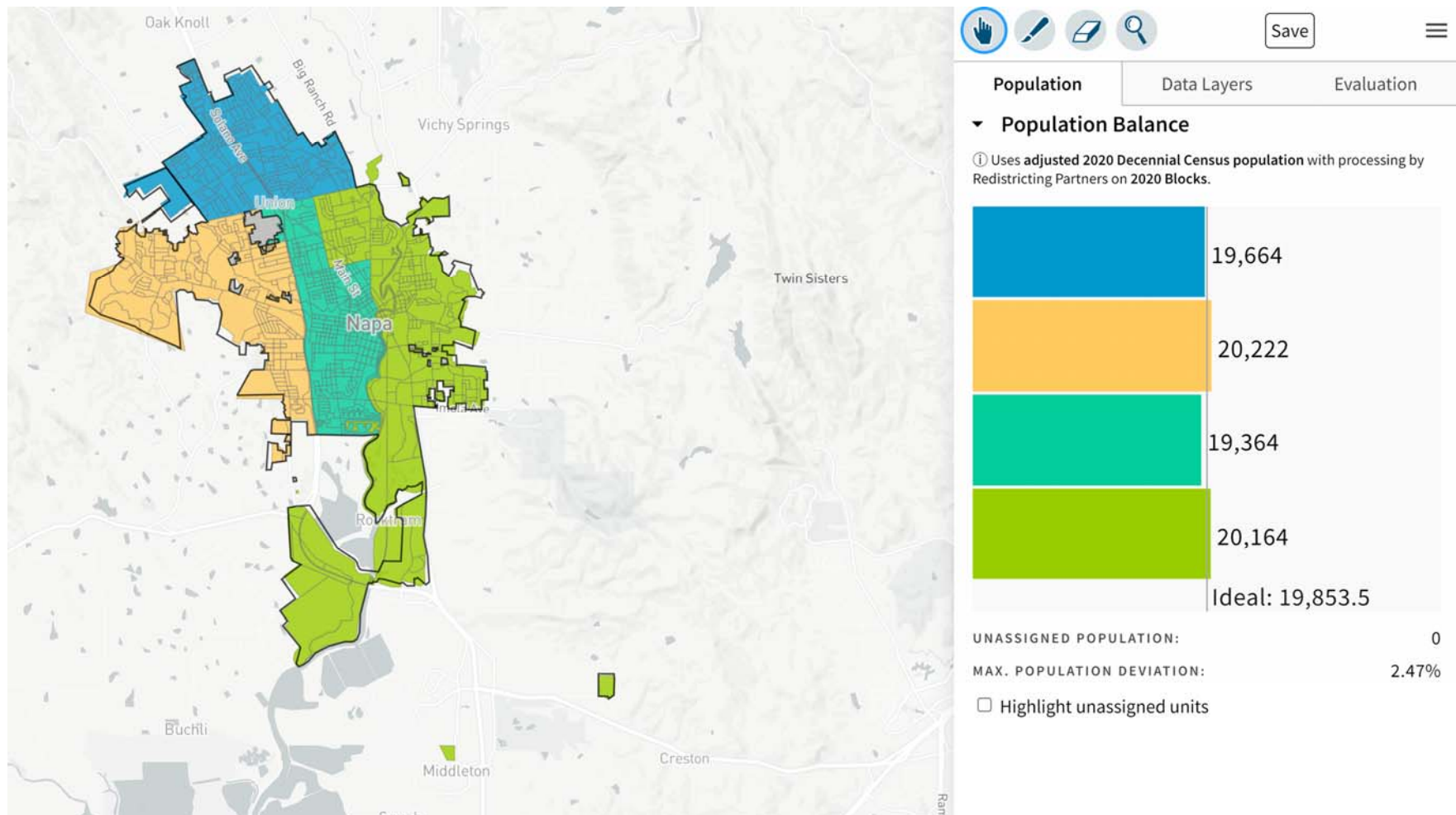


Napa County Progressive Alliance: WP/LV Island with Central District

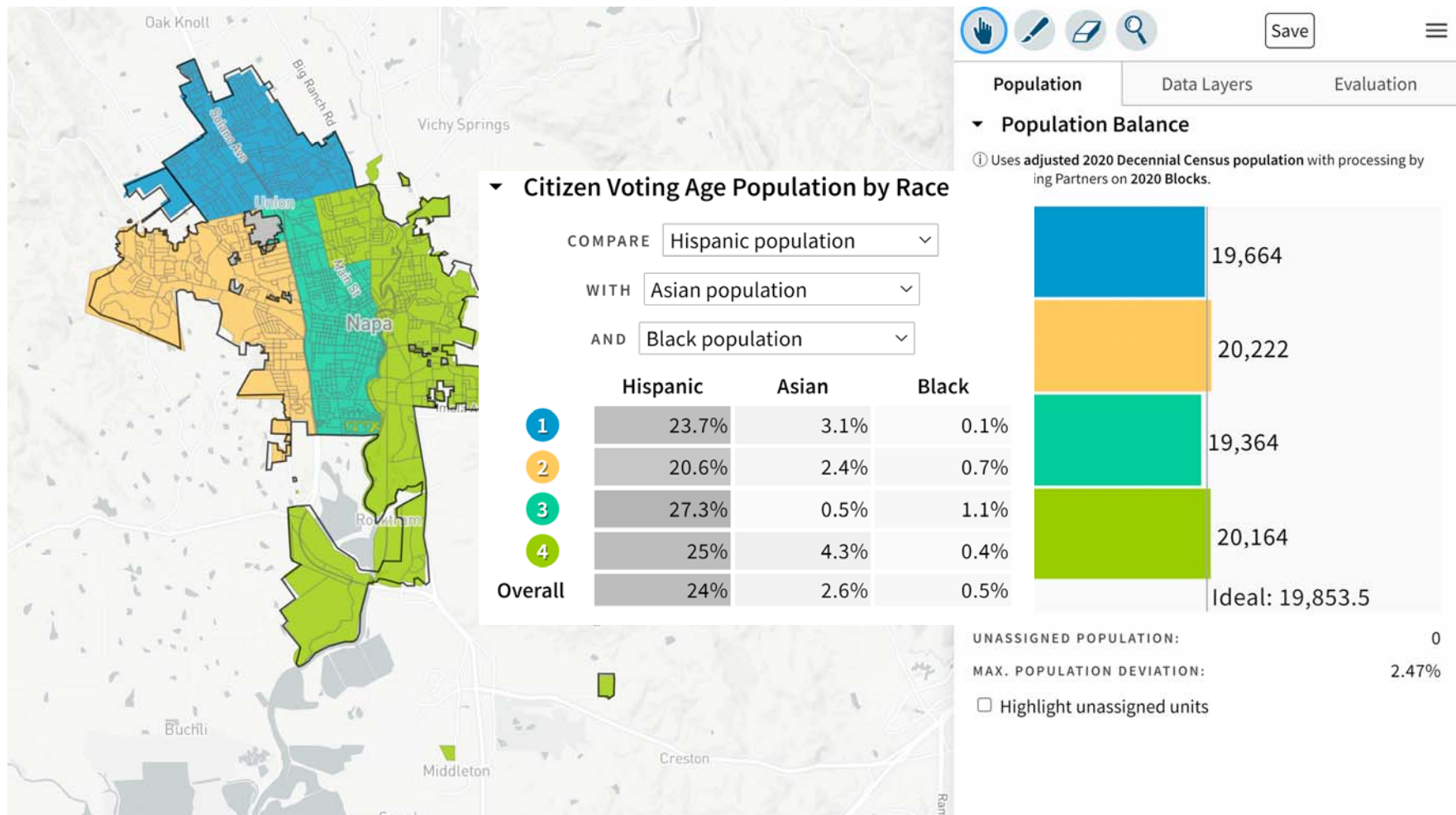
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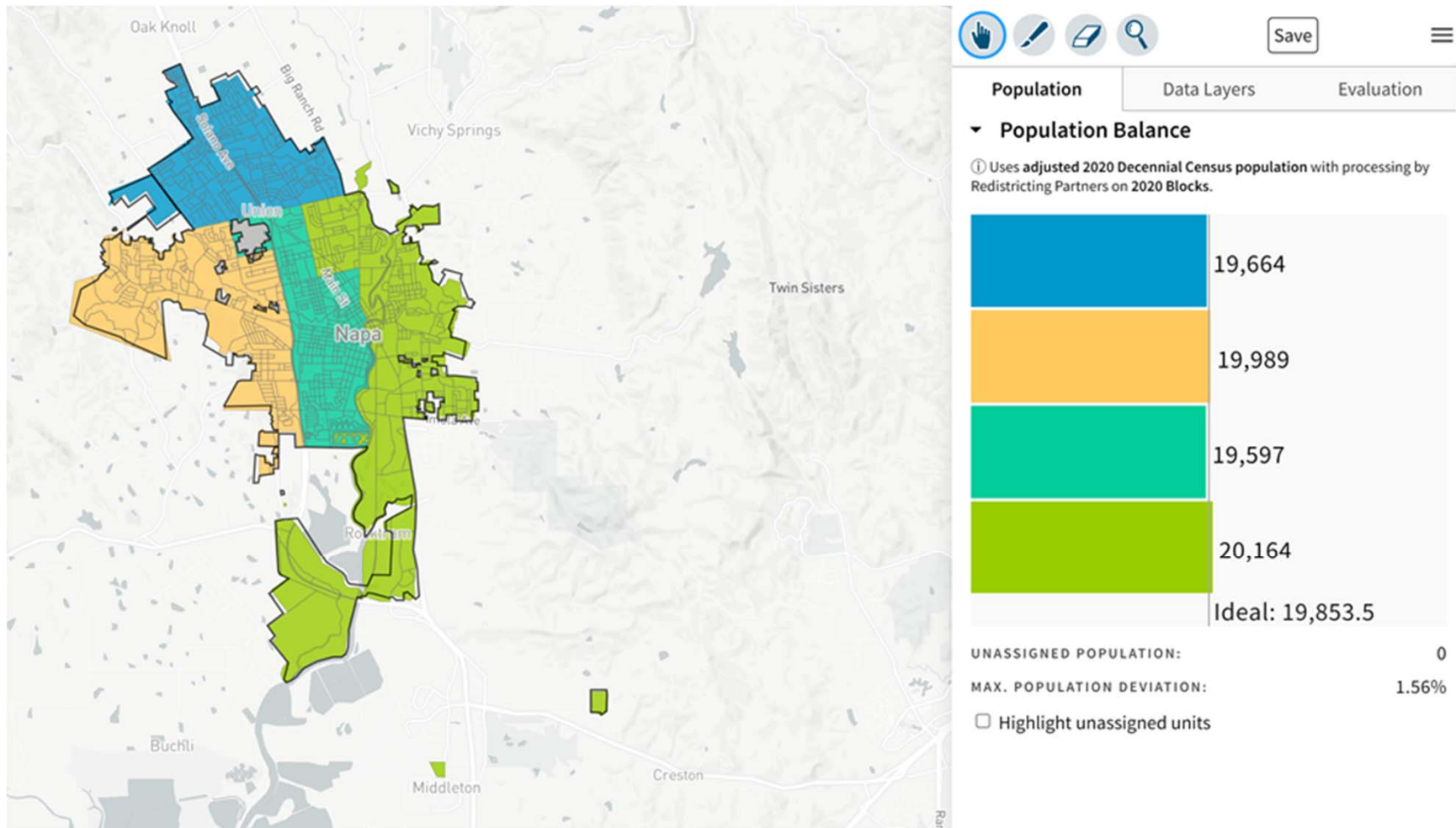
Napa County Progressive Alliance: Make Shift of WP/LV Island to Central District Possible After Annexation



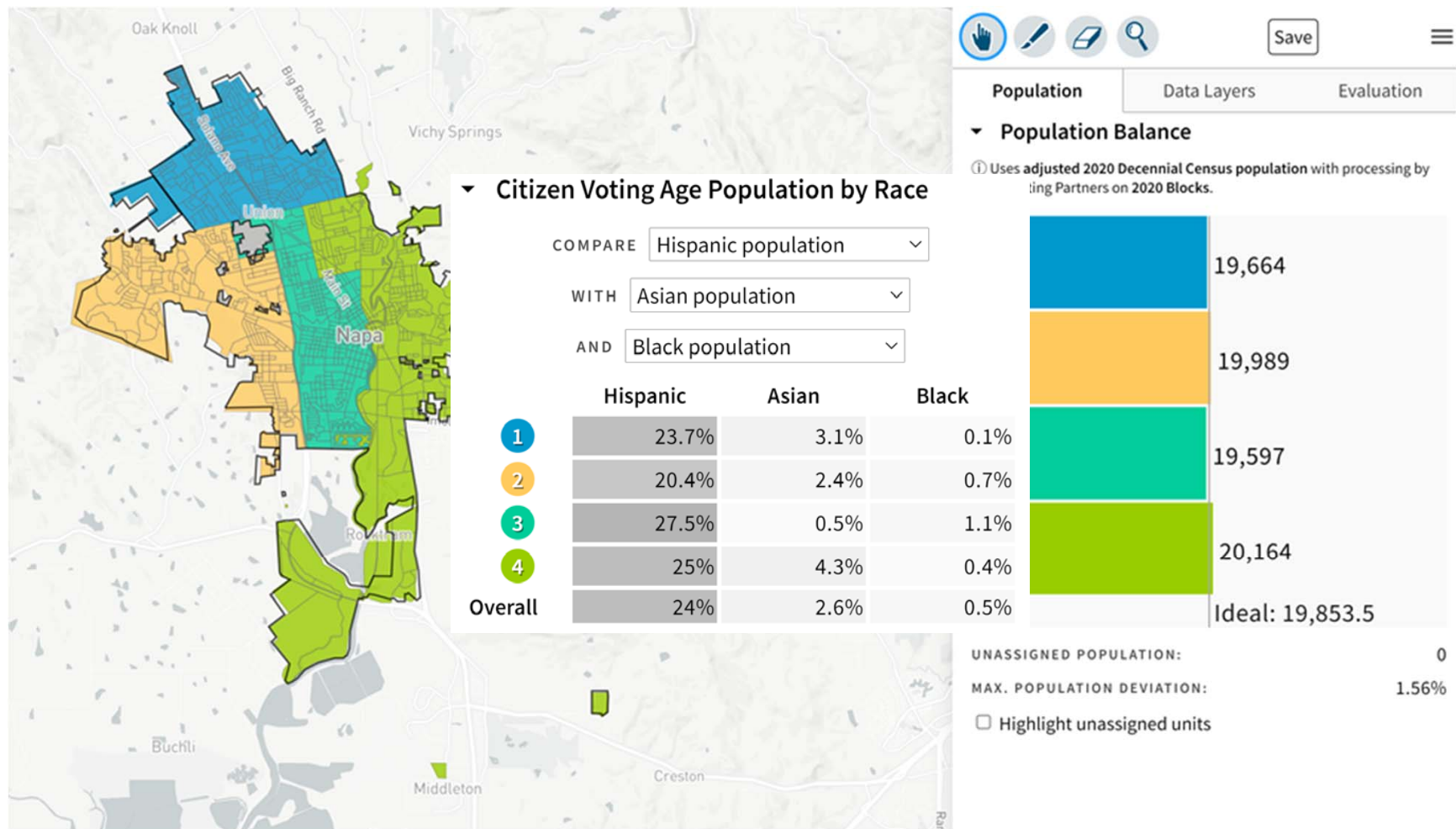
Napa County Progressive Alliance: Make Shift of WP/LV Island to Central District Possible After Annexation



Napa County Progressive Alliance: WP/LV Island with Central District



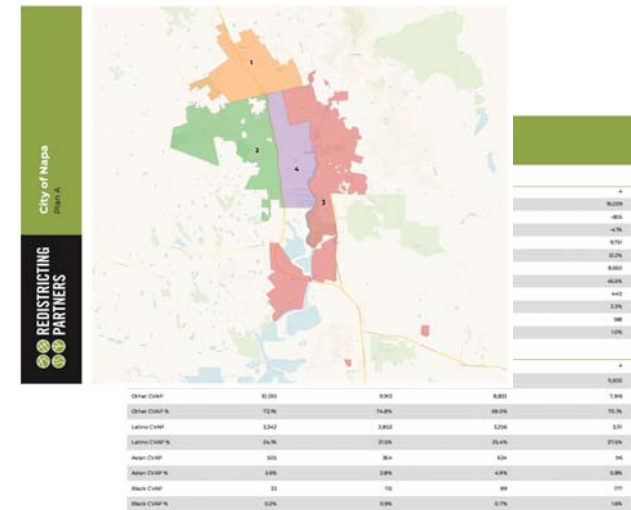
Napa County Progressive Alliance: WP/LV Island with Central District



What's Next

The City Council can make use of these mapping options in a number of ways.

- **Suggest possible changes**—adjustments can be made to any of the draft plans.
- **Request to uplift a DistrictR map** to propose as a draft map.
- **Provide direction** for the preparation of **new draft map(s)** to be put out for public input and future review and adoption.
- Consider new draft maps at a public hearing scheduled for February 8, 2022







REDISTRICTING PARTNERS

PUBLIC HEARINGS:

Date and Time	Location
<input checked="" type="checkbox"/> Tuesday, October 26, 2021 6:30 PM	Council Chambers at City Hall 955 School Street
<input checked="" type="checkbox"/> Tuesday, December 14, 2021 6:30 PM	Council Chambers at City Hall 955 School Street
<input checked="" type="checkbox"/> Tuesday, January 25, 2022 6:30 PM	Council Chambers at City Hall 955 School Street
Tuesday, February 8, 2022 6:30 PM	Council Chambers at City Hall 955 School Street
Tuesday, March 8, 2022 6:30 PM	Council Chambers at City Hall 955 School Street



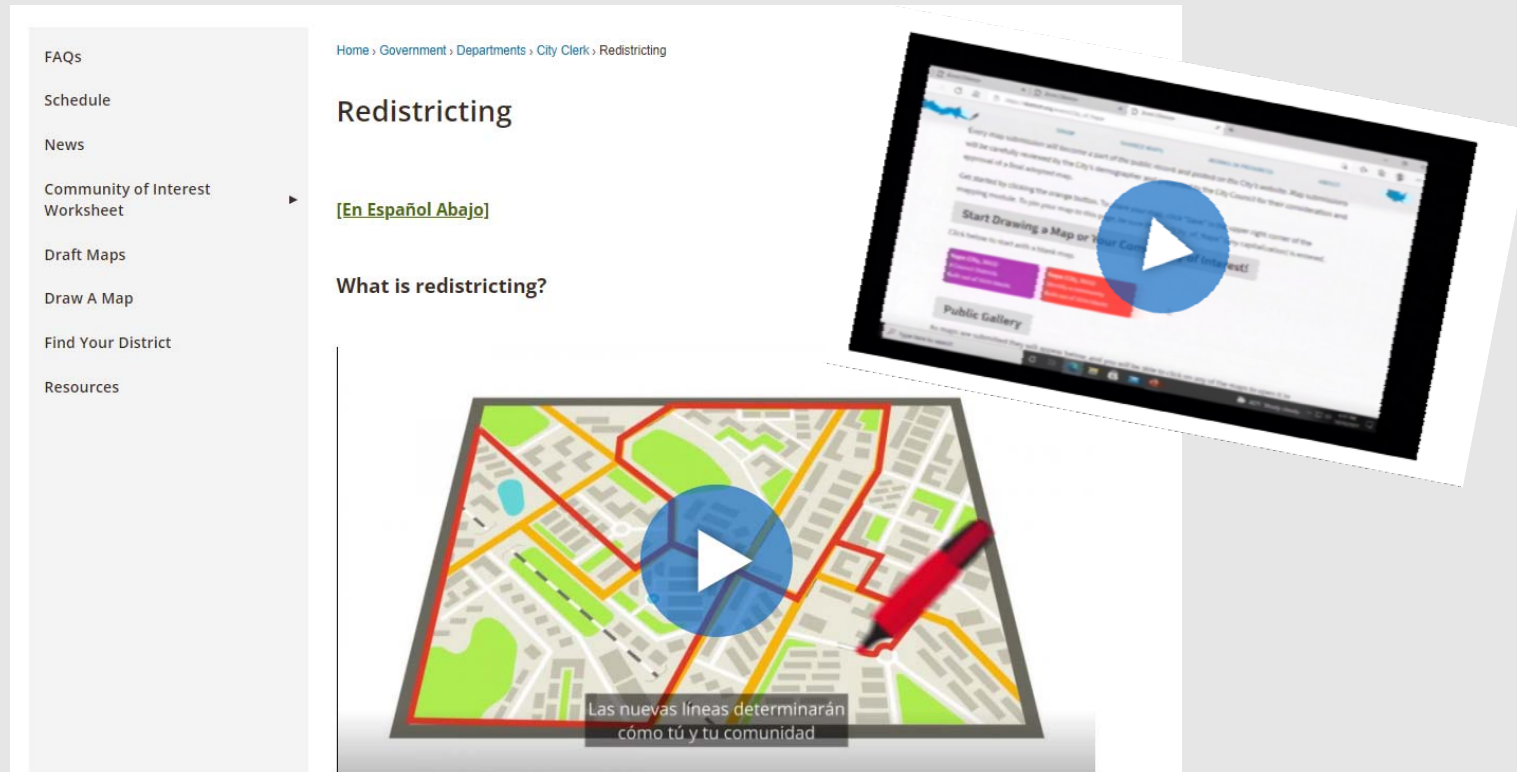
COMMUNITY WORKSHOPS:

Date and Time	Location
 Wednesday, December 1, 2021, 6:30 PM - 8:00 PM	Napa Valley College Community Room 2277 Napa Vallejo Highway
 Thursday, January 6, 2022 6:00 PM - 8:00 PM	***ADDED VIRTUAL OPTION!*** Join Us via Zoom
Saturday, January 15, 2022 10:00 AM - 11:30 AM <i>Cancelled</i>	Harvest Middle School Library 2449 Old Sonoma Road
Saturday, January 15, 2022 1:30 PM - 3:00 PM <i>Cancelled</i>	Las Flores Community Center Gym 4300 Linda Vista Avenue
Sunday, January 30, 2022 10:00 AM - 11:30 AM	** To be held via Zoom**
Sunday, January 30, 2022 1:30 PM - 3:00 PM	**To be held via Zoom**



Redistricting Webpage - Resources

www.cityofnapa.org/redistricting



- ✓ Draw a Map
 - DistrictR Tool with instructional video
 - Printable PDF
- ✓ Recording of January 6th Virtual Workshop
- ✓ Community of Interest Worksheets
- ✓ View proposed and submitted draft maps
- ✓ Previous hearing materials (Presentation, video recording, etc.)



Questions from Council to Staff or Consultant?

Invite Public Input Regarding:

- ☐ Communities of Interest
- ☐ District Boundaries

- ☐ Provide direction to City staff regarding the composition of district boundaries



From: [Napa County Progressive Alliance](#)
To: [Redistricting](#)
Subject: Written Public Comment on Special Meeting on Redistricting, Item 3A, January 25, 2022
Date: Tuesday, January 25, 2022 5:28:07 PM

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[EXTERNAL]

Napa City Council:

The Napa County Progressive Alliance is again providing written comment on an ongoing concern: the City's decision to wait to annex the largest county island, the West Pueblo/Linda Vista county island, until after redistricting has been completed and its refusal to attach the eight precincts east of the island to the central district, District 4, so that upon annexation the island could go into District 4 or be split between District 2 and District 4 without the Council needing to pass a resolution for that to occur.

As was written in our letter to the editor printed on January 17th entitled Voter Discrimination in Napa?, we suspect that the reason the Council wants to wait to annex this island until after redistricting is because annexing the island now would put District 2 over the 10% ideal population allowed by the FAIR MAPS Act, necessitating a change to the current map. In addition, without attaching those eight precincts to District 4, unless the Council passes a resolution, the island would automatically go into District 2 once annexed. Both of these actions would have the effect of diluting the vote of working class and Latinx voters, which is unacceptable.

District 2 has the lowest Latino Citizen Voting Age Population of the four districts. District 4 has the highest. Placing island residents, who are working class and a majority Latinx, into District 2 would dilute their vote and make it impossible for them to elect their candidate of choice. Furthermore, adding that population to District 2, overpopulating it, would give District 2 more voting power than District 4.

While the two board members who represent these districts were only concerned about what is legal, both should be concerned about what is right and the spirit of the law, not just the letter of the law. Furthermore, why isn't District 4 representative Narvaez advocating for his district generally and for the Latinx community specifically by insisting that his district has equal population and that decisions made increase, and do not dilute, the voting power of the Latinx community?

If the Council continues in the direction it is going, which we suspect it will, it will violate the spirit of the FAIR MAPS Act in terms of the top three mapping criteria. 1) Equal population: The Council should not plan for District 2 to be over the 10% ideal population allowed by the FAIR Maps Act, whether it is legal or not. 2) Contiguity: With this large county island in the middle of a district, the district is not contiguous. 3) Respect for communities of interest: The island residents share little in common in terms of social and economic interests with Browns Valley-dominated District 2 and share more in common with voters in District 4; they should be joined together for fair representation.

Shame on the members of the Council for their continued refusal to recognize the voting rights of island residents who have experienced decades of historical discrimination, including redlining, disenfranchisement, and paying more in taxes and fees to get less, all of which we laid out in the video we made back in 2020, which we are including again here. At this point, Council members' actions appear to be a deliberate attempt to suppress the working class and Latinx vote to maintain the status

quo and their own power as part of Napa's political establishment. We are documenting it for posterity.

Sincerely,
Napa County Progressive Alliance Steering Committee

References:

Campbell, David. (2022, January 17). Voter Discrimination in Napa? Napa Valley Register.
https://napavalleyregister.com/opinion/letters/letter-voter-discrimination-in-napa/article_39a0fbd0-4ebc-544b-bd4c-fddfeee4a26b.html
Nelsen, Beth. (2020, August 31). The Islands of Napa. <https://youtu.be/zRTsbBgE7Sc>